FINANCIAL STATEMENTS CITY OF FORT OGLETHORPE, GEORGIA FORT OGLETHORPE, GEORGIA DECEMBER 31, 2022 AND 2021

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FINANCIAL SECTION

ESTES & WALCOTT

## INDEPENDENT AUDITOR'S REPORT

To the Mayor and City Council City of Fort Oglethorpe, Georgia

## **Report on Audit of the Financial Statements**

## **Opinions**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Fort Oglethorpe, Georgia, as of and for the year ended December 31, 2022, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Fort Oglethorpe, Georgia, as of December 31, 2022, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

## **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the City of Fort Oglethorpe, Georgia, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

## **Responsibilities of Management for the Financial Statements**

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City of Fort Oglethorpe, Georgia's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

## Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City of Fort Oglethorpe, Georgia's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City of Fort Oglethorpe, Georgia's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control related matters that we identified during the audit.

## **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 4 - 10, and the schedules of required supplementary information on pages 48 - 54 be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Fort Oglethorpe, Georgia's basic financial statements. The accompanying combining and individual nonmajor fund financial statements are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements and the schedule of expenditures of federal awards are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

## **Other Information**

Management is responsible for the other information included in the annual report. The other information comprises the introductory and statistical sections but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon. In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

## Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated June 30, 2023, on our consideration of the City of Fort Oglethorpe, Georgia's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City of Fort Oglethorpe, Georgia's internal control over financial reporting the City of Fort Oglethorpe, Georgia's internal control over financial reporting the City of Fort Oglethorpe, Georgia's internal control over financial reporting the City of Fort Oglethorpe, Georgia's internal control over financial reporting the City of Fort Oglethorpe, Georgia's internal control over financial reporting the City of Fort Oglethorpe, Georgia's internal control over financial reporting and compliance.

Estes & Walcott

Dalton, Georgia June 30, 2023

Management's discussion and analysis provides an objective and easily readable analysis of the City's financial activities. The analysis provides summary financial information for the City of Fort Oglethorpe and should be read in conjunction with the City's financial statements.

## **OVERVIEW OF THE FINANCIAL STATEMENTS**

The City's basic financial statements consist of three components. The statement of net position and the statement of activities (government-wide financial statements), on pages 11 through 13, provide information about the activities of the City as a whole and present a long-term view of the City's finances. Fund financial statements start on page 14. For governmental activities, these statements tell how activities were financed in the short term as well as what remains for future spending. Fund financial statements also report the City's operations in more detail than the government-wide statements by providing information about the City's most significant funds.

The financial statements also include notes which explain some of the information in the government-wide and fund financial statements, and which provide additional detail concerning the financial activities of the City. The information contained in these notes is essential to a full understanding of the government-wide and fund financial statements. The notes to the basic financial statements begin on page 25 of this report.

## **REPORTING THE CITY AS A WHOLE**

## The Statement of Net Position and the Statement of Activities

One of the most important questions asked about the City's finances is, "Is the City as a whole better off or worse off as a result of the year's activities?" The statement of net position and the statement of activities report information about the City as a whole and about its activities in a way that helps answer this question. These statements include all assets and liabilities using the accrual basis of accounting, which is similar to the accounting used by most private-sector companies. All of the current year's revenues and expenses are taken into account regardless of when cash is received or paid.

These two statements report the City's net position and changes in them. You can think of the City's net position, the difference between assets and liabilities, as one way to measure the City's financial health, or financial position. Over time, increases or decreases in the City's net position are one indicator of whether its financial health is improving or deteriorating. You will need to consider other nonfinancial factors, however, such as changes in the City's property tax base and the condition of the City's infrastructure, to assess the overall health of the City.

In the statement of net position and the statement of activities, we divide the City into two kinds of activities:

- Governmental activities Most of the City's basic services are reported here, including public safety, public works, recreation and general administration. Property taxes, license & permits, local option sales tax, business taxes and franchise fees finance most of these activities.
- Business-type activities The City charges a fee to customers to help it cover the cost of certain services it provides. The City's water and sewer activities are reported here.

To aid in the understanding of the statement of activities some additional explanation is given. Of particular interest is the format that is significantly different than a typical statement of revenues, expenses, and changes in fund balance. You will notice that expenses are listed in the first column with revenues from that particular program reported to the right. The result is a net (expense) / revenue. The reason for this kind of format is to highlight the relative financial burden of each of the functions on the City's taxpayers. It also identifies how much each function draws from the general revenues or if it is self-financing through fees and grants. Some of the individual line-item revenues reported for each function are:

| General government       | Charges for bad checks, charges for copies   |
|--------------------------|--|
| Public safety            | Fines and forfeitures  |
| Housing and development  | Building, plumbing and electrical permits  |
| Culture and recreation   | Pool admissions and pavilion fees  |
| Grants and contributions | Predominantly grants from other governments for specific projects, also including proceeds from Special Purpose Local Option Sales Taxes, which are restricted for specific capital related activities |

Other governmental revenues are reported as general. It is important to note that all taxes, with the exception of the Special Purpose Local Option Sales Taxes referred to above, are classified as general revenue even if restricted for a specific purpose.

## **Reporting the City's Most Significant Funds**

## **Fund Financial Statements**

The fund financial statements begin on page 14 and provide detailed information about the most significant funds – not the City as a whole. Individual funds are established to track revenues that are restricted to certain uses, comply with legal requirements, or account for the use of state and federal grants. The City's two kinds of funds, governmental and proprietary, use different accounting approaches.

- Governmental funds Most of the City's basic services are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end that are available for spending. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the City's general government operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance the City's programs. We describe the relationship (or differences) between governmental activities (reported in the statement of net position and the statement of activities) and governmental funds in reconciliations following the fund financial statements.
- Proprietary funds When the City charges customers for the services it provides, these services are generally reported in proprietary funds. Proprietary funds are reported in the same way that all activities are reported in the statement of net position and the statement of activities. In fact, the City's enterprise fund is the same as the business-type activities we report in the governmental-wide statements but provide more detail and additional information, such as cash flows.

## FINANCIAL HIGHLIGHTS

For the years ended December 31, 2022 and 2021, a summary of net position of the primary government is as follows:

|                                      | Governmen     | ital activities | Business-ty   | pe activities | Total         |               |  |  |
|--------------------------------------|---------------|-----------------|---------------|---------------|---------------|---------------|--|--|
|                                      | 2022          | 2021            | 2022          | 2021          | 2022          | 2021          |  |  |
| Current and other assets             | \$ 18,912,215 | \$ 17,246,777   | \$ 12,716,518 | \$ 10,732,679 | \$ 31,628,733 | \$ 27,979,456 |  |  |
| Capitalized assets                   | 20,432,968    | 19,159,388      | 28,851,368    | 27,976,493    | 49,284,336    | 47,135,881    |  |  |
| Total assets                         | 39,345,183    | 36,406,165      | 41,567,886    | 38,709,172    | 80,913,069    | 75,115,337    |  |  |
| Bond issue costs                     | -             | -               | 417,711       | 444,232       | 417,711       | 444,232       |  |  |
| Pension related items                | 980,066       | 1,342,278       | 192,262       | 300,456       | 1,172,328     | 1,642,734     |  |  |
| Deferred loss on debt refunding      | -             | -               | 1,129,136     | 1,200,828     | 1,129,136     | 1,200,828     |  |  |
| Total deferred outflows of resources | 980,066       | 1,342,278       | 1,739,109     | 1,945,516     | 2,719,175     | 3,287,794     |  |  |
| Current liabililities                | 4,869,589     | 2,709,789       | 1,640,267     | 1,466,573     | 6,509,856     | 4,176,362     |  |  |
| Long-term liabilities                | 1,627,191     | 1,663,112       | 13,599,147    | 14,343,859    | 15,226,338    | 16,006,971    |  |  |
| Total liabilities                    | 6,496,780     | 4,372,901       | 15,239,414    | 15,810,432    | 21,736,194    | 20,183,333    |  |  |
|                                      |               |                 |               |               |               |               |  |  |
| Pension related items                | 1,321,094     | 1,772,863       | 259,162       | 396,838       | 1,580,256     | 2,169,701     |  |  |
| Leases                               | 19,261        |                 |               |               | 19,261        |               |  |  |
| Total deferred inflows of resources  | 1,340,355     | 1,772,863       | 259,162       | 396,838       | 1,599,517     | 2,169,701     |  |  |
|                                      |               |                 |               |               |               |               |  |  |
| Net investment in capital assets     | 20,426,628    | 19,159,388      | 14,905,249    | 13,364,906    | 35,331,877    | 32,524,294    |  |  |
| Restricted                           | 264,310       | 288,309         | 262,541       | 262,557       | 526,851       | 550,866       |  |  |
| Unrestricted                         | 11,797,176    | 12,154,982      | 12,640,629    | 10,819,955    | 24,437,805    | 22,974,937    |  |  |
| Total net position                   | \$ 32,488,114 | \$ 31,602,679   | \$ 27,808,419 | \$ 24,447,418 | \$ 60,296,533 | \$ 56,050,097 |  |  |

The following table provides a summary of the primary government's operations and changes in net position for the year ended December 31, 2022 with comparative totals for the year ended December 31, 2021.

|                                      | Governmen     | tal activities | <br>Business-type activities |    |            |      | Total      |    |            |  |
|--------------------------------------|---------------|----------------|------------------------------|----|------------|------|------------|----|------------|--|
|                                      | 2022          | 2021           | 2022                         |    | 2021       | 2022 |            |    | 2021       |  |
| Revenues                             |               |                |                              |    |            |      |            |    |            |  |
| Program revenues                     |               |                |                              |    |            |      |            |    |            |  |
| Charges for services                 | \$ 1,001,449  | \$ 811,735     | \$<br>6,797,213              | \$ | 6,366,935  | \$   | 7,798,662  | \$ | 7,178,670  |  |
| Operating grants                     | 706,803       | 91,794         | -                            |    | -          |      | 706,803    |    | 91,794     |  |
| Capital grants                       | 1,816,761     | 1,863,525      | 1,748,044                    |    | 474,551    |      | 3,564,805  |    | 2,338,076  |  |
| General revenues                     |               |                |                              |    |            |      |            |    |            |  |
| Taxes                                | 8,655,303     | 8,149,517      | -                            |    | -          |      | 8,655,303  |    | 8,149,517  |  |
| Investment earnings                  | 78,092        | 54,779         | 55,285                       |    | 36,020     |      | 133,377    |    | 90,799     |  |
| Donations                            | -             | 3,695,754      | -                            |    | -          |      | -          |    | 3,695,754  |  |
| Other                                | 228,098       | 201,074        | <br>100,525                  |    | 103,716    |      | 328,623    |    | 304,790    |  |
| Total revenues                       | 12,486,506    | 14,868,178     | <br>8,701,067                |    | 6,981,222  |      | 21,187,573 |    | 21,849,400 |  |
| <b>F</b>                             |               |                |                              |    |            |      |            |    |            |  |
| Expenses                             | 400 749       | 240.229        |                              |    |            |      | 400 749    |    | 240.229    |  |
| Judicial                             | 422,748       | 349,328        | -                            |    | -          |      | 422,748    |    | 349,328    |  |
| General government                   | 2,050,535     | 1,648,718      | -                            |    | -          |      | 2,050,535  |    | 1,648,718  |  |
| Public safety                        | 3,128,694     | 2,834,504      | -                            |    | -          |      | 3,128,694  |    | 2,834,504  |  |
| Public works                         | 3,077,135     | 2,960,379      | -                            |    | -          |      | 3,077,135  |    | 2,960,379  |  |
| Housing and development              | 214,911       | 277,720        | -                            |    | -          |      | 214,911    |    | 277,720    |  |
| Public welfare                       | 46,728        | 47,304         | -                            |    | -          |      | 46,728     |    | 47,304     |  |
| General operating expenses           | -             | -              | 6,333,196                    |    | 5,710,481  |      | 6,333,196  |    | 5,710,481  |  |
| Culture and recreation               | 1,207,093     | 767,357        | -                            |    | -          |      | 1,207,093  |    | 767,357    |  |
| Interest                             | 968           |                | <br>(403,809)                |    | 428,659    |      | (402,841)  |    | 428,659    |  |
| Total expenses                       | 10,148,811    | 8,885,310      | <br>5,929,387                |    | 6,139,140  |      | 16,078,198 |    | 15,024,450 |  |
| Excess (deficiency) of revenues over |               |                |                              |    |            |      |            |    |            |  |
| expenses                             | 2,337,695     | 5,982,868      | 2,771,680                    |    | 842,082    |      | 5,109,375  |    | 6,824,950  |  |
| Transfers                            | (1,452,260)   | (1,268,454)    | 589,321                      |    | 501,250    |      | (862,939)  |    | (767,204)  |  |
| Change in net position               | 885,435       | 4,714,414      | <br>3,361,001                |    | 1,343,332  |      | 4,246,436  |    | 6,057,746  |  |
| Net position beginning of year       | 31,602,679    | 26,888,265     | <br>24,447,418               |    | 23,104,086 |      | 56,050,097 | _  | 49,992,351 |  |
| Net position end of year             | \$ 32,488,114 | \$ 31,602,679  | \$<br>27,808,419             | \$ | 24,447,418 | \$   | 60,296,533 | \$ | 56,050,097 |  |

Net position may serve over time as a useful indicator of a government's financial position. In the case of the City of Fort Oglethorpe, assets and deferred outflow of resources exceeded liabilities by \$60.3 million as of December 31, 2022, which is up \$4.2 million from December 31, 2021.

Approximately 59% of the City's net position reflects its investment in capital assets (e.g., land, building, equipment, improvements, construction in progress and infrastructure), less any debt used to acquire those assets that are still outstanding. The City uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending.

### **Governmental Activities**

Governmental activities increased the City's net position by \$885,435. Revenues decreased \$2.4 million, primarily due to one-time grants and donations in the prior year. In 2021, the City reported significant donations from the Georgia Department of Transportation for an ARC Grant in the amount of \$3.0 million and a donation from Catoosa County of property in the amount of \$406,252. The decreases in these miscellaneous revenues were offset by increased grant revenue from ARPA in the current year. Expenses increased by \$1.3 million, primarily from more SPLOST spending.

#### **Business-type Activities**

Business-type activities increased the City's net position by \$3.4 million. SPLOST proceeds of \$589,321 were transferred to the water and sewer fund to purchase equipment for the water and sewer fund, as well as to pay a portion of the principal and interest payments on the 2019 revenue bonds whose proceeds were being used for improving and constructing new infrastructure. Total revenues increased \$1.7 million. Expenses decreased \$209,753.

## FUND FINANCIAL INFORMATION

The City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

#### **Governmental Funds**

The focus of the City's governmental fund financial statements is to provide information on near-term inflows, outflows and balances of spendable resources. Such information is useful in assessing the City's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

The general fund is the chief operating fund of the City. As of December 31, 2022, unassigned fund balance was \$13.8 million. The revenues and other financing sources budget was amended upward by approximately \$288,000 to reflect an increase in hotel/motel tax, fines and forfeitures, and insurance premium tax. The expenditures and other financing uses budget was also amended upward by approximately \$288,000 for the following: expenditures related to building maintenance, police training, sanitation services, supplies and materials, electricity, Catoosa County fire service, recreation, farmers market, and sports facilities. Actual revenues and other financing sources were more than budget by approximately \$1.0 million and actual expenditures and other financing uses were less than budget by approximately \$1.9 million, yielding a positive variance of approximately \$2.9 million.

## **Other Governmental Funds**

The SPLOST capital projects fund reported assets of \$149,402, liabilities of \$0, and restricted fund balance of \$149,402 for the year ended December 31, 2022. The American Rescue Plan special revenue fund reported assets of \$3,443,951, liabilities of \$3,502,006, and a deficit, unrestricted fund deficit of (\$58,055) for the year ended December 31, 2022.

## Nonmajor Government Funds

The City uses special revenue funds and capital projects funds to account for the collection and disbursement of revenues that are legally restricted to expenditures for specific purposes. Included in this classification are two special revenue funds; hotel/motel tax and confiscated assets, and one capital projects fund; TSPLOST. Those combined funds reported assets of \$114,908 and restricted fund balances of \$114,908 for the year ended December 31, 2022.

## **Proprietary Funds**

The City's proprietary fund financial statements provide the same type of information found in the government-wide financial statements. The City has one business-type activity, the water and sewer fund. Unrestricted net position of the water and sewer operations at the end of the year was \$12.6 million.

## **GENERAL FUND BUDGETARY HIGHLIGHTS**

The legal level of control (the level at which expenditures may not legally exceed appropriations) is at the department level. The most significant budget is that of the general fund.

When comparing the final budget and the actual amounts, revenues for the general fund were \$1.0 million more than projections, primarily due to franchise tax, business and occupation taxes, and sales and use tax being more than what was budgeted. Expenditures were \$1.9 million less than the anticipated budget mainly due to the delay in starting highway and streets projects as well as the delay in starting recreation projects.

## CAPITAL ASSET AND DEBT ADMINISTRATION

#### **Capital Assets**

At the end of December 31, 2022, the City had \$49.3 million invested in capital assets including equipment, buildings, and public improvements. This represents a net increase after depreciation of \$2.1 million, or 5%, compared to last year. This increase consisted of asset additions of \$4.0 million and depreciation expense of \$1.9 million.

Asset additions for governmental activities totaled \$2.2 million and consisted of building improvements, equipment, new vehicles, furniture and fixtures, street improvements, and recreation projects. Asset additions of \$1.8 million for business activities were primarily for additions and improvements to sewer lines. A summary of capital assets, net of depreciation, is as follows:

|                                    | <br>Governmental activities |      |            |    | Business-ty | activities |            | Total |            |    |            |
|------------------------------------|-----------------------------|------|------------|----|-------------|------------|------------|-------|------------|----|------------|
|                                    | <br>2022                    | 2021 |            |    | 2022        | 2021       |            | 2022  |            |    | 2021       |
| Land                               | \$<br>1,669,974             | \$   | 1,669,974  | \$ | 104,883     | \$         | 104,883    | \$    | 1,774,857  | \$ | 1,774,857  |
| Buildings                          | 4,281,539                   |      | 4,280,638  |    | 380,982     |            | 394,523    |       | 4,662,521  |    | 4,675,161  |
| Public improvements                | 12,145,752                  |      | 11,637,102 |    | 26,347,806  |            | 27,274,670 |       | 38,493,558 |    | 38,911,772 |
| Equipment, vehicles, and furniture |                             |      |            |    |             |            |            |       |            |    |            |
| and fixtures                       | 1,457,784                   |      | 1,498,607  |    | 95,384      |            | 28,148     |       | 1,553,168  |    | 1,526,755  |
| Construction in progress           | <br>871,579                 |      | 73,067     |    | 1,922,313   |            | 174,269    |       | 2,793,892  |    | 247,336    |
| Total                              | \$<br>20,426,628            | \$   | 19,159,388 | \$ | 28,851,368  | \$         | 27,976,493 | \$    | 49,277,996 | \$ | 47,135,881 |

Additional information on the City's capital assets can be found in Note 4 of this report.

## **Long-Term Debt**

At year-end, the City had \$14.0 in outstanding long-term debt compared to \$14.6 million last year. The majority of the long-term debt is from the 2019 Water and Sewer Revenue Refunding and Improvement Bond Issue. The proceeds from the bonds are being used for the addition, extension and improvement of the City's water and sewerage system. Bonds payable at the end of 2022 are \$13.5 million. A summary of long-term debt is as follows:

|                           | <br>Governmental activities |      |           |    | Business-ty | activities | Total      |      |            |    |            |
|---------------------------|-----------------------------|------|-----------|----|-------------|------------|------------|------|------------|----|------------|
|                           | <br>2022                    | 2021 |           |    | 2022        | 2021       |            | 2022 |            |    | 2021       |
| Compensated absences      | \$<br>160,839               | \$   | 139,813   | \$ | 35,856      | \$         | 40,931     | \$   | 196,695    | \$ | 180,744    |
| Lease liabilities         | 7,100                       |      | -         |    | -           |            | -          |      | 7,100      |    | -          |
| Net pension liability     | 1,621,169                   |      | 1,663,112 |    | 318,028     |            | 372,272    |      | 1,939,197  |    | 2,035,384  |
| Premium on bond refunding | -                           |      | -         |    | 401,119     |            | 426,587    |      | 401,119    |    | 426,587    |
| Revenue bonds             | <br>-                       |      | -         |    | 13,545,000  |            | 14,185,000 |      | 13,545,000 |    | 14,185,000 |
|                           | \$<br>1,789,108             | \$   | 1,802,925 | \$ | 14,300,003  | \$         | 15,024,790 | \$   | 16,089,111 | \$ | 16,827,715 |

Additional long-term liabilities consists of accrued compensated absences for vacation pay, leases for right-of-use assets, and the City's allocable share of the Georgia Municipal Employees Benefit System net pension liability.

Additional information on the City's long-term debt can be found in Note 5 of this report.

## ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES

In adopting the budget for the ensuing fiscal year 2023, City officials considered many factors in making judgments and estimates about the finances of the upcoming year. A primary objective was to continue to provide basic services to the citizens while keeping the property tax rate low.

The City budgeted a 2.7% increase in general fund revenues and expenditures for 2023. In general, the revenue increase was due to an increase in LOST revenue due to economic growth. The expenditure increase was the result of increases to public safety, maintenance, recreation and leisure, and solid waste collection. The City budgeted a 4.8% increase in revenues in the proprietary fund (water and sewer fund) and also a 4.8% increase in expenses. The expense increase is primarily the result of planning for maintenance, labor costs, and water purchases.

## CONTACTING THE CITY'S FINANCIAL MANAGEMENT

This report was prepared by the Finance Department of the City of Fort Oglethorpe and is designed to present a general overview of the City's accountability. Questions concerning this report or requests for additional information can be obtained by contacting the City of Fort Oglethorpe at 500 City Hall Drive, Fort Oglethorpe, Georgia. Phone # 706-866-2544.

## CITY OF FORT OGLETHORPE STATEMENT OF NET POSITION DECEMBER 31, 2022

|   | P             |               |               |             |
|---|---------------|---------------|---------------|-------------|
|   | Governmental  | Business-Type |               | Component   |
|   | Activities    | Activities    | Total         | Unit        |
| Assets  |               |               |               |             |
| Cash and cash equivalents                       | \$ 9,368,973  | \$ 6,835,766  | \$ 16,204,739 | \$ 499      |
| Investments                                     | 6,999,064     | 4,999,897     | 11,998,961    | -           |
| Restricted cash and cash equivalents            | -             | 262,541       | 262,541       | -           |
| Due from other governmental entities            | 1,663,114     | 2,107         | 1,665,221     | -           |
| Property taxes receivable                       | 151,560       | -             | 151,560       | -           |
| Other taxes receivable                          | 395,367       | -             | 395,367       | -           |
| Other receivables                               | 187,078       | 510,738       | 697,816       | -           |
| Leases receivable                               | 19,742        | -             | 19,742        | -           |
| Due from (to) other fund                        | (16,101)      | 16,101        | -             | -           |
| Inventory                                       | -             | 62,380        | 62,380        | -           |
| Prepaid insurance                               | 143,418       | 26,988        | 170,406       | -           |
| Land and other nondepreciable assets            | 2,541,553     | 2,027,196     | 4,568,749     | -           |
| Other capital assets, net                       | 17,885,075    | 26,824,172    | 44,709,247    | -           |
| Right-to-use leased assets, net                 | 6,340         |               | 6,340         |             |
| Total assets                                    | 39,345,183    | 41,567,886    | 80,913,069    | 499         |
| Deferred outflows of resources                  |               |               |               |             |
| Bond issue costs                                | -             | 417,711       | 417,711       | -           |
| Pension related items                           | 980,066       | 192,262       | 1,172,328     | -           |
| Deferred loss on debt refunding                 | -             | 1,129,136     | 1,129,136     | -           |
| Total deferred outflows of resources            | 980,066       | 1,739,109     | 2,719,175     |             |
| Total assets and deferred outflows of resources | \$ 40,325,249 | \$ 43,306,995 | \$ 83,632,244 | \$ 499      |
|   |               |               |               | (continued) |

## CITY OF FORT OGLETHORPE STATEMENT OF NET POSITION DECEMBER 31, 2022

|   | Р                   |                      |                     |               |
|---|---------------------|----------------------|---------------------|---------------|
|   | Governmental        | Business-Type        |                     | Component     |
|   | Activities          | Activities           | Total               | Unit          |
| Liabilities   |                     |                      |                     |               |
| Accounts payable                                      | 964,768             | 608,484              | 1,573,252           | -             |
| Payroll withholdings and accruals                     | 141,558             | 19,587               | 161,145             | -             |
| Unearned revenue                                      | 3,601,346           | -                    | 3,601,346           | -             |
| Accrued interest payable                              | -                   | 96,152               | 96,152              | -             |
| Customer deposits                                     | -                   | 215,188              | 215,188             | -             |
| Long-term liabilities                                 |                     |                      |                     |               |
| Due within one year                                   |                     |                      |                     |               |
| Bonds payable   | -                   | 665,000              | 665,000             | -             |
| Leases  | 1,078               | -                    | 1,078               | -             |
| Compensated absences                                  | 160,839             | 35,856               | 196,695             | -             |
| Due in more than one year                             |                     |                      |                     |               |
| Bonds payable   | -                   | 13,281,119           | 13,281,119          | -             |
| Leases  | 6,022               | -                    | 6,022               | -             |
| Net pension liability                                 | 1,621,169           | 318,028              | 1,939,197           |               |
| Total liabilities                                     | 6,496,780           | 15,239,414           | 21,736,194          |               |
| Deferred inflows of resources                         |                     |                      |                     |               |
| Pension related items                                 | 1,321,094           | 259,162              | 1,580,256           | -             |
| Leases  | 19,261              | -                    | 19,261              | -             |
| Total deferred inflows of resources                   | 1,340,355           | 259,162              | 1,599,517           | -             |
| Net position  |                     |                      |                     |               |
| Net investment in capital assets                      | 20,426,628          | 14,905,249           | 35,331,877          | -             |
| Restricted for  | 256 700             |                      | 256 700             |               |
| Capital projects                                      | 256,709             | -                    | 256,709             | -             |
| Public safety   | 7,601               | -                    | 7,601               | -             |
| Debt service  |                     | 262,541              | 262,541             | -             |
| Unrestricted  | 11,797,176          | 12,640,629           | 24,437,805          | 499           |
| Total net position                                    | 32,488,114          | 27,808,419           | 60,296,533          | 499           |
| Total liabilities, deferred inflows of resources, and | Ф <u>40 207 040</u> | ф <b>13 2</b> 07 005 | Ф 02 <b>(22 244</b> | ¢ 400         |
| net position  | \$ 40,325,249       | \$ 43,306,995        | \$ 83,632,244       | <u>\$ 499</u> |

# CITY OF FORT OGLETHORPE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2022

|  |                      | Program Revenues            |           |                                    |  | Net (Expen                 | Position                    |                       |                   |
|--|----------------------|-----------------------------|-----------|------------------------------------|--|----------------------------|-----------------------------|-----------------------|-------------------|
|  |                      |                             |           |                                    |  | Pr                         | imary Governme              | nt                    |                   |
| Functions/Programs                                     | Expenses             | Charges<br>for Services     | Gr        | perating<br>ants and<br>tributions | Capital<br>Grants and<br>Contributions | Governmental<br>Activities | Business-Type<br>Activities | Total                 | Component<br>Unit |
| Primary government                                     |                      |                             |           |                                    |  |                            |                             |                       |                   |
| Governmental activities<br>Judicial                    | \$ 422,748           |                             | \$        | -                                  | \$ 14,325                              |                            | \$ -                        | \$ (408,423)          | \$-               |
| General government                                     | 2,050,535            | 270                         |           | 57,076                             | 653,998                                | (1,339,191)                | -                           | (1,339,191)           | -                 |
| Public safety  | 3,128,694            | 654,167                     |           | 6,833                              | 33,715                                 | (2,433,979)                | -                           | (2,433,979)           | -                 |
| Public works   | 3,077,135            | -                           |           | 418,156                            | 1,114,723                              | (1,544,256)                | -                           | (1,544,256)           | -                 |
| Housing and development<br>Public welfare              | 214,911<br>46,728    | 209,714                     |           | -                                  | -                                      | (5,197)                    | -                           | (5,197)               | -                 |
| Culture and recreation                                 | 46,728               | -<br>137,298                |           | -<br>224,738                       | -                                      | (46,728)<br>(845,057)      | -                           | (46,728)<br>(845,057) | -                 |
| Interest   | 968                  | -                           |           | -                                  | -                                      | (843,057) (968)            | -                           | (845,057)             | -                 |
| Total governmental activities                          | 10,148,811           | 1,001,449                   |           | 706,803                            | 1,816,761                              | (6,623,798)                |                             | (6,623,798)           |                   |
| Total governmental activities                          | 10,140,011           | 1,001,449                   |           | 700,803                            | 1,010,701                              | (0,023,798)                |                             | (0,023,798)           |                   |
| Business-type activities<br>Water and sewer management | 5,929,387            | 6,797,213                   |           |                                    | 1,748,044                              |                            | 2,615,870                   | 2,615,870             |                   |
| water and sewer management                             | 5,929,587            | 0,797,215                   |           | -                                  | 1,/48,044                              |                            | 2,015,870                   | 2,013,870             |                   |
| Total primary government                               | <u>\$ 16,078,198</u> | \$ 7,798,662                | \$        | 706,803                            | \$ 3,564,805                           | (6,623,798)                | 2,615,870                   | (4,007,928)           |                   |
| Component unit<br>Downtown Development<br>Authority    | <u>\$ 1,427</u>      | <u>\$ -</u>                 | <u>\$</u> | _                                  | <u>\$</u>                              |                            |                             |                       | (1,427)           |
| -  |                      |                             |           |                                    |  |                            |                             |                       |                   |
|  |                      | General reven               |           |                                    |  |                            |                             |                       |                   |
|  |                      | Property tax                |           |                                    |  | 1,875,298                  | -                           | 1,875,298             | -                 |
|  |                      | Local option                |           |                                    |  | 3,224,566                  | -                           | 3,224,566             | -                 |
|  |                      | Alcoholic b                 | -         | -                                  |  | 461,485                    | -                           | 461,485               | -                 |
|  |                      | Business an<br>Franchise ta |           |                                    | 1                                      | 1,485,792                  | -                           | 1,485,792             | -                 |
|  |                      | Other taxes                 | ixes ai   | nd lees                            |  | 1,130,996                  | -                           | 1,130,996<br>477,166  | -                 |
|  |                      | Property rer                | tal       |                                    |  | 477,166<br>183,955         | -                           | 183,955               | -                 |
|  |                      | Interest                    | itai      |                                    |  | 78,092                     | 55,285                      | 133,377               | _                 |
|  |                      | Donations                   |           |                                    |  | -                          | -                           | -                     | 1,250             |
|  |                      | Other                       |           |                                    |  | 44,143                     | 100,525                     | 144,668               | -                 |
|  |                      | Total general               | revent    | ues                                |  | 8,961,493                  | 155,810                     | 9,117,303             | 1,250             |
|  |                      | Transfers to of             | ther g    | overnment                          | s                                      | (862,939)                  | -                           | (862,939)             | -                 |
|  |                      | Internal transf             | ers       |                                    |  | (589,321)                  | 589,321                     |                       |                   |
|  |                      | Change in net               | positi    | on                                 |  | 885,435                    | 3,361,001                   | 4,246,436             | (177)             |
|  |                      | Net position b              | eginn     | ing of yea                         |  | 31,602,679                 | 24,447,418                  | 56,050,097            | 676               |
|  |                      | Net position e              |           |                                    |  | \$ 32,488,114              | \$ 27,808,419               | \$ 60,296,533         | \$ 499            |

## CITY OF FORT OGLETHORPE, GEORGIA BALANCE SHEET GOVERNMENTAL FUNDS DECEMBER 31, 2022

|   |           | General<br>Fund |           | SPLOST<br>Capital<br>Projects |           | American<br>Rescue<br>Plan Fund | Go        | Other<br>vernmental<br>Funds | G  | Total<br>overnmental<br>Funds |
|---|-----------|-----------------|-----------|-------------------------------|-----------|---------------------------------|-----------|------------------------------|----|-------------------------------|
| Assets  |           |                 |           |                               |           |                                 |           |                              |    |                               |
| Cash and cash equivalents   | \$        | 7,168,990       | \$        | 147,207                       | \$        | 1,940,178                       | \$        | 112,598                      | \$ | 9,368,973                     |
| Investments   |           | 5,499,689       |           | -                             |           | 1,499,375                       |           | -                            |    | 6,999,064                     |
| Due from other governments  |           | 1,660,919       |           | 2,195                         |           | -                               |           | -                            |    | 1,663,114                     |
| Property taxes receivable   |           | 151,560         |           | -                             |           | -                               |           | -                            |    | 151,560                       |
| Other taxes receivable  |           | 395,367         |           | -                             |           | -                               |           | -                            |    | 395,367                       |
| Other receivables   |           | 180,370         |           | -                             |           | 4,398                           |           | 2,310                        |    | 187,078                       |
| Leases receivable   |           | 19,742          |           | -                             |           | -                               |           | -                            |    | 19,742                        |
| Prepaid insurance   |           | 143,418         |           | -                             |           | -                               |           | -                            |    | 143,418                       |
| Total assets  | \$        | 15,220,055      | \$        | 149,402                       | \$        | 3,443,951                       | \$        | 114,908                      | \$ | 18,928,316                    |
| Liabilities   |           |                 |           |                               |           |                                 |           |                              |    |                               |
| Accounts payable  | \$        | 893,334         | \$        | -                             | \$        | 71,434                          | \$        | -                            | \$ | 964,768                       |
| Payroll withholdings and accruals                                   |           | 141,558         |           | -                             |           | -                               |           | -                            |    | 141,558                       |
| Due to other funds  |           | 16,101          |           | -                             |           | -                               |           | -                            |    | 16,101                        |
| Unearned revenue  |           | 170,774         |           | -                             |           | 3,430,572                       |           | -                            |    | 3,601,346                     |
| Total liabilities   |           | 1,221,767       |           | -                             |           | 3,502,006                       |           | -                            |    | 4,723,773                     |
| Deferred inflows of resources                                       |           |                 |           |                               |           |                                 |           |                              |    |                               |
| Deferred property taxes   |           | 68,335          |           | -                             |           | -                               |           | -                            |    | 68,335                        |
| Lease related   |           | 19,261          |           | -                             |           | -                               |           | -                            |    | 19,261                        |
| Total deferred inflows of resources                                 |           | 87,596          |           | -                             |           | -                               |           | -                            |    | 87,596                        |
| Fund balances   |           |                 |           |                               |           |                                 |           |                              |    |                               |
| Nonspendable - prepaid items  |           | 143,418         |           | -                             |           | -                               |           | -                            |    | 143,418                       |
| Restricted for  |           |                 |           |                               |           |                                 |           |                              |    |                               |
| Capital projects  |           | -               |           | 149,402                       |           | -                               |           | 107,307                      |    | 256,709                       |
| Public safety   |           | -               |           | -                             |           | -                               |           | 7,601                        |    | 7,601                         |
| Unassigned  |           | 13,767,274      |           | -                             |           | (58,055)                        |           | -                            |    | 13,709,219                    |
| Total fund balances   |           | 13,910,692      |           | 149,402                       |           | (58,055)                        |           | 114,908                      |    | 14,116,947                    |
| Total liabilities, deferred inflows of resources, and fund balances | <u>\$</u> | 15,220,055      | <u>\$</u> | 149,402                       | <u>\$</u> | 3,443,951                       | <u>\$</u> | 114,908                      | \$ | 18,928,316                    |

# CITY OF FORT OGLETHORPE, GEORGIA RECONCILIATION OF THE BALANCE SHEET OF GOVERNMENTAL FUNDS TO THE STATEMENT OF FOR THE YEAR ENDED DECEMBER 31, 2022

| Total governmental fund balances  |             | \$<br>14,116,947 |
|---|-------------|------------------|
| Amounts reported for governmental activities in the statement of net position are different because:                        |             |                  |
| Certain revenues will be collected after year-end, but are not available soon enough  |             |                  |
| to pay for the current period's expenditures and therefore are deferred in the funds.                                       |             | 68,335           |
| Capitalized assets used in governmental activities are not financial resources and therefore are not reported in the funds: |             |                  |
| Nondepreciable capital assets   | 2,541,553   |                  |
| Depreciable capital assets, net of accumulated depreciation   | 17,885,075  |                  |
| Right-to-use leased assets, net of accumulated amortization   | 6,340       | 20,432,968       |
| Deferred inflows and outflows from pensions are not paid in the current period and,   |             |                  |
| therefore, are not reported in the funds:   |             |                  |
| Deferred outflows related to pensions   | 980,066     |                  |
| Deferred inflows related to pensions  | (1,321,094) | (341,028)        |
| Long-term liabilities are not due and payable in the current period and therefore are not reported in the funds:            |             |                  |
| Compensated absences  | (160,839)   |                  |
| Net pension liability   | (1,621,169) |                  |
| Leases payable  | (7,100)     | <br>(1,789,108)  |
| Net position of governmental activities   |             | \$<br>32,488,114 |

# CITY OF FORT OGLETHORPE, GEORGIA STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2022

|                                      | General<br>Fund | SPLOST<br>Capital<br>Projects | American<br>Rescue<br>Plan Fund | Other<br>Governmental<br>Funds | Total<br>Governmental<br>Funds |  |
|--------------------------------------|-----------------|-------------------------------|---------------------------------|--------------------------------|--------------------------------|--|
| Revenues                             |                 |                               |                                 |                                |                                |  |
| Taxes                                | \$ 8,580,497    | \$ -                          | \$ -                            | \$ 82,703                      | \$ 8,663,200                   |  |
| Licenses and permits                 | 260,604         | -                             | -                               | -                              | 260,604                        |  |
| Charges for services                 | 144,022         | -                             | -                               | -                              | 144,022                        |  |
| Intergovernmental                    | 134,870         | 2,062,953                     | 301,551                         | 23,785                         | 2,523,159                      |  |
| Fines, fees and forfeitures          | 592,667         | -                             | -                               | 4,156                          | 596,823                        |  |
| Investment earnings                  | 65,280          | 405                           | 12,474                          | 338                            | 78,497                         |  |
| Other                                | 228,098         |                               |                                 |                                | 228,098                        |  |
| Total revenues                       | 10,006,038      | 2,063,358                     | 314,025                         | 110,982                        | 12,494,403                     |  |
| Expenditures                         |                 |                               |                                 |                                |                                |  |
| Current                              |                 |                               |                                 |                                |                                |  |
| Judicial                             | 427,366         | -                             | -                               | -                              | 427,366                        |  |
| General government                   | 1,846,083       | 57,076                        | -                               | -                              | 1,903,159                      |  |
| Public safety                        | 2,988,155       | 6,833                         | -                               | 32,317                         | 3,027,305                      |  |
| Public works                         | 3,055,799       | 15,450                        | 372,985                         | -                              | 3,444,234                      |  |
| Housing and development              | 222,630         | -                             | -                               | -                              | 222,630                        |  |
| Public welfare                       | 46,728          | -                             | -                               | -                              | 46,728                         |  |
| Culture and recreation               | 1,089,268       | 224,738                       | -                               | -                              | 1,314,006                      |  |
| Capital outlay                       | -               | 1,146,469                     | -                               | -                              | 1,146,469                      |  |
| Debt service                         |                 |                               |                                 |                                |                                |  |
| Principal                            | 217             | -                             | -                               | -                              | 217                            |  |
| Interest                             | 968             | -                             | -                               |                                | 968                            |  |
| Total expenditures                   | 9,677,214       | 1,450,566                     | 372,985                         | 32,317                         | 11,533,082                     |  |
| Excess (deficiency) of revenues over |                 |                               |                                 |                                |                                |  |
| expenditures                         | 328,824         | 612,792                       | (58,960)                        | 78,665                         | 961,321                        |  |
| Other financing sources (uses)       |                 |                               |                                 |                                |                                |  |
| Proceeds from leases                 | 7,317           | -                             | -                               | -                              | 7,317                          |  |
| Transfers from other funds           | 82,703          | -                             | -                               | -                              | 82,703                         |  |
| Transfers to other funds             | -               | (589,321)                     | -                               | (82,703)                       | (672,024)                      |  |
| Transfers to other governments       | (862,939)       |                               |                                 |                                | (862,939)                      |  |
| Total other financing sources (uses) | (772,919)       | (589,321)                     |                                 | (82,703)                       | (1,444,943)                    |  |
| Net change in fund balances          | (444,095)       | 23,471                        | (58,960)                        | (4,038)                        | (483,622)                      |  |
| Fund balances beginning of year      | 14,354,787      | 125,931                       | 905                             | 118,946                        | 14,600,569                     |  |
| Fund balances end of year            | \$ 13,910,692   | \$ 149,402                    | \$ (58,055)                     | \$ 114,908                     | \$ 14,116,947                  |  |

# CITY OF FORT OGLETHORPE, GEORGIA RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2022

| Net change in fund balances – total governmental funds   |           | \$<br>(483,622) |
|--|-----------|-----------------|
| Amounts reported for governmental activities in the statement of activities are different because:   |           |                 |
| Transfers between governmental funds are eliminated in the statement of activities:  |           |                 |
| Transfers in   | (82,703)  |                 |
| Transfers out  | 82,703    | -               |
| Certain governmental revenues will not be collected for several months after the fiscal year and are deferred in the governmental funds.   |           | (7,897)         |
| Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of these assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlays exceeded depreciation expense in the current period. |           |                 |
| Capital outlays  | 2,188,570 |                 |
| Depreciation expense   | (921,330) | 1,267,240       |
| Repayment of leases is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position.   |           | 217             |
| Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds.  |           |                 |
| Amortization of right-to-use assets  | (977)     |                 |
| Change in compensated absences   | (21,026)  |                 |
| Change in pension liabilities and related deferred outflows and inflows of resource _  | 131,500   | <br>109,497     |
| Change in net position of governmental activities  |           | \$<br>885,435   |

## CITY OF FORT OGLETHORPE, GEORGIA STATEMENT OF NET POSITION PROPRIETARY FUND - WATER AND SEWER FUND BUSINESS-TYPE ACTIVITIES DECEMBER 31, 2022

| Assets   |               |
|--|---------------|
| Current assets   |               |
| Cash and cash equivalents  | \$ 6,835,766  |
| Investments  | 4,999,897     |
| Accounts receivable, net of allowance for uncollectibles of \$75,000 | 510,738       |
| Inventory  | 62,380        |
| Due from other funds   | 16,101        |
| Due from other governments   | 2,107         |
| Prepaid insurance  | 26,988        |
| Total current assets   | 12,453,977    |
|  |               |
| Long-term assets   |               |
| Restricted bond interest and sinking funds                           | 262,541       |
|  |               |
| Capital assets   |               |
| Land and other nondepreciable assets                                 | 2,027,196     |
| Property, plant, and equipment                                       | 39,833,292    |
|  | 41,860,488    |
| Less accumulated depreciation  | 13,009,120    |
| Net capital assets   | 28,851,368    |
|  |               |
| Total long-term assets   | 29,113,909    |
|  |               |
| Total assets   | 41,567,886    |
|  |               |
| Deferred outflows of resources                                       |               |
| Bond issue costs   | 417,711       |
| Pension related items  | 192,262       |
| Deferred loss on debt refunding                                      | 1,129,136     |
| Total deferred outflows of resources                                 | 1,739,109     |
|  | 1,759,109     |
| Total assets and deferred outflows of resources                      | \$ 43,306,995 |
|  | (continued)   |
|  | (continued)   |

## CITY OF FORT OGLETHORPE, GEORGIA STATEMENT OF NET POSITION PROPRIETARY FUND - WATER AND SEWER FUND BUSINESS-TYPE ACTIVITIES DECEMBER 31, 2022

| Liabilities  |               |
|--|---------------|
| Current liabilities  |               |
| Current maturities of bonds payable                                | \$ 665,000    |
| Accounts payable   | 608,484       |
| Payroll withholdings and accruals                                  | 19,587        |
| Accrued interest payable   | 96,152        |
| Compensated absences payable                                       | 35,856        |
| Customer deposits  | 215,188       |
| Total current liabilities  | 1,640,267     |
|  |               |
| Long-term liabilities  |               |
| Bonds payable, net of current portion                              | 13,281,119    |
| Net pension liability  | 318,028       |
| Total long-term liabilities  | 13,599,147    |
|  |               |
| Total liabilities  | 15,239,414    |
|  |               |
| Deferred inflows of resources                                      |               |
| Pension related items  | 259,162       |
|  |               |
| Net position   |               |
| Net investment in capital assets                                   | 14,905,249    |
| Restricted for debt service  | 262,541       |
| Unrestricted   | 12,640,629    |
|  |               |
| Total net position   | 27,808,419    |
|  |               |
| Total liabilities, deferred inflows of resources, and net position | \$ 43,306,995 |

# CITY OF FORT OGLETHORPE, GEORGIA STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION PROPRIETARY FUND - WATER AND SEWER FUND FOR THE YEAR ENDED DECEMBER 31, 2022

| Operating revenues                  |    |            |
|-------------------------------------|----|------------|
| Water sales                         | \$ | 1,592,221  |
| Sewer charges                       |    | 5,034,766  |
| Water and sewer taps                |    | 130,910    |
| Meter and reconnect fees            |    | 39,316     |
| Local government grants             |    | 1,748,044  |
| Other                               |    | 100,525    |
| Total operating revenues            | _  | 8,645,782  |
| Operating expenses                  |    |            |
| Depreciation and amortization       |    | 1,050,609  |
| General operating expenses          |    | 4,474,969  |
| Total operating expenses            |    | 5,525,578  |
| Operating income                    |    | 3,120,204  |
| Nonoperating income (expense)       |    |            |
| Investment income                   |    | 55,285     |
| Interest expense                    |    | (403,809)  |
| Total nonoperating income (expense) |    | (348,524)  |
| Income before transfers             |    | 2,771,680  |
| Transfer from other funds           |    | 589,321    |
| Change in net position              |    | 3,361,001  |
| Net position beginning of year      |    | 24,447,418 |
| Net position end of year            | \$ | 27,808,419 |

# CITY OF FORT OGLETHORPE, GEORGIA PROPRIETARY FUND - WATER AND SEWER FUND STATEMENT OF CASH FLOWS FOR THE YEAR ENDED DECEMBER 31, 2022

| Cash flows from operating activities                                    |                             |
|---|-----------------------------|
| Receipts from user fees   | \$ 6,784,307                |
| Payments to employees   | (1,538,218)                 |
| Payments for goods and other services                                   | (2,860,952)                 |
| Other receipts  | 1,901,222                   |
| Net cash provided by (used in) operating activities                     | 4,286,359                   |
| Cash flows from capital and related financing activities                |                             |
| Cash paid for capital assets  | (1,827,271)                 |
| Payments on bonds   | (640,000)                   |
| Transfers in from other funds   | 589,321                     |
| Interest paid   | (410,209)                   |
| Net cash provided by (used in) capital and related financing activities | (2,288,159)                 |
| Cash flows fron noncapital financing activities                         |                             |
| Receipts from interfund loans   | (906)                       |
| Net cash provided by (used in) other financing activities               | (906)                       |
| Cash flows from investing activities                                    |                             |
| Purchase of investments   | (4,999,897)                 |
| Interest received   | 55,285                      |
| Net cash provided by (used in) investing activities                     | (4,944,612)                 |
| Net increase (decrease) in cash and cash equivalents                    | (2,947,318)                 |
| Cash and cash equivalents beginning of year                             | 10,045,625                  |
| Cash and cash equivalents end of year                                   | \$ 7,098,307<br>(continued) |

# CITY OF FORT OGLETHORPE, GEORGIA PROPRIETARY FUND - WATER AND SEWER FUND STATEMENT OF CASH FLOWS FOR THE YEAR ENDED DECEMBER 31, 2022

| Reconciliation of operating net income to net cash provided by (used in) operating activities |                 |
|---|-----------------|
| Operating income  | \$<br>3,120,204 |
| Adjustments to reconcile operating income to net cash provided by operating activities        |                 |
| Depreciation and amortization   | 1,050,609       |
| Bad debts   | 27,489          |
| Premiums on bond refunding  | (25,468)        |
| Net change in operating assets  | 150,351         |
| Net change in operating liabilities   | <br>(36,826)    |
| Net cash provided by (used in) operating activities   | \$<br>4,286,359 |
| Reconciliation of cash and cash equivalents   |                 |
| Cash and cash equivalents   | \$<br>6,835,766 |
| Restricted cash and cash equivalents  | <br>262,541     |
|   | \$<br>7,098,307 |

## CITY OF FORT OGLETHORPE, GEORGIA STATEMENT OF NET POSITION COMPONENT UNIT DECEMBER 31, 2022

|                           | Downtown        |                    |  |
|---------------------------|-----------------|--------------------|--|
|                           | Development     | Development        |  |
|                           | Authority       | Authority          |  |
|                           | September 30, 2 | September 30, 2022 |  |
| Assets                    |                 |                    |  |
| Cash and cash equivalents | <u>\$</u>       | 499                |  |
| Total assets              | \$              | 499                |  |
|                           |                 |                    |  |
| Net position              |                 |                    |  |
| Unrestricted              | \$              | 499                |  |
| Total net position        | \$              | 499                |  |
|                           |                 |                    |  |

## CITY OF FORT OGLETHORPE, GEORGIA STATEMENT OF ACTIVITIES COMPONENT UNIT FOR THE YEAR ENDED DECEMBER 31, 2022

|                      |                         |  | Program<br>Revenues |                    | Downtown<br>Development |                                     |         |
|----------------------|-------------------------|--|---------------------|--------------------|-------------------------|-------------------------------------|---------|
|                      |                         |  | Charges             |                    | Charges Author          |                                     | thority |
| Functions/Programs   | Expenses for Services   |  | ervices             | September 30, 2022 |                         |                                     |         |
| Downtown Development |                         |  |                     |                    |                         |                                     |         |
| Authority Operations | \$                      | 1,427  | \$                  | -                  | \$                      | (1,427)                             |         |
|                      | \$                      | 1,427  | \$                  | -                  |                         | (1,427)                             |         |
|                      | Dona<br>Chang<br>Net po | al revenues<br>ations<br>e in net po<br>sition beg<br>sition end | sition<br>inning of | f year             | <u>\$</u>               | 1,250<br>(177)<br><u>676</u><br>499 |         |

### Note 1. Summary of significant accounting policies-

#### Organization

The City of Fort Oglethorpe, Georgia, operates under the Council-City Manager form of government, in which the City is governed by a mayor and five council members, with day to day operations vested in the appointed city manager.

The accounting policies of the City conform to generally accepted accounting principles applicable to local governments. The more significant policies of the City are summarized below.

#### Reporting entity

The accompanying financial statements include all funds of the City of Fort Oglethorpe, Georgia (the primary government).

For purposes of these financial statements, management has considered the existence of any potential component units, using the criteria set forth by accounting principles generally accepted in the United States of America and by statements from the Governmental Accounting Standards Board.

Component units include organizations which are legally separate from the primary government. They are considered component units because their boards are appointed by the City or because there is a financial benefit/burden relationship with the City.

Component units are determined to be presented blended or discretely, based upon the services provided and the amount of accountability to the governing authority.

The City's financial statements include the financial statements (the only ones available) of The Downtown Development Authority of the City of Fort Oglethorpe, Georgia, which was established to develop the downtown area of the City. This discretely presented component unit operates as a special revenue fund.

The Housing Authority of the City of Fort Oglethorpe, Georgia, is a legally separate entity and is not considered a component unit under the criteria referred to above, but a related organization. Although its board was originally appointed by the City governing authority, the City is not able to impose its will upon the Housing Authority, and a financial benefit/burden relationship does not exist between the two governmental entities.

#### Basis of presentation

In accordance with current accounting standards, the basic financial statements include government-wide, based on the City as a whole, and fund financial statements, with emphasis on major funds. Both the government-wide and fund statements categorize activities as either governmental or business-type. The government-wide statements of net position and activities have eliminated internal balances and transfers between the activities of the governmental funds, which were presented separately in the fund financial statements.

#### Note 1. Summary of significant accounting policies- (continued)

### Basis of presentation (continued)

Transfers between governmental activities and business-type activities of the primary government are separately stated on the government-wide statement of net position. Cash balances held by custodial funds for governmental activities of the primary government are eliminated in the government-wide statement of net position and in the fund financial statements.

The government-wide statement of activities reflects both the gross and net cost of functional categories which are otherwise supported by general government revenues. The statement of activities reduces gross expenses (including depreciation) by related program revenues, operating grants, and capital grants. Program revenues are those directly associated with the function and include revenues from fines and forfeitures, licenses and permit fees, and charges for services. Operating and capital grants and contributions are limited to the funding of a specific operating expense or capital acquisition.

At the fund level, major funds are presented separately while nonmajor funds are combined into a single column. Major funds are determined based on their percentage of assets, liabilities, revenues, or expenditures compared to the total of the same for all governmental funds, and on their percentage of the same for the total of all governmental and proprietary funds, as applicable. The general fund, ARPA special revenue fund, and SPLOST capital projects fund are reported as major governmental funds. The major enterprise fund is the water and sewer fund.

### Basis of accounting

The government-wide financial statements, consisting of the statement of net position and the statement of changes in net position are prepared using the economic resources measurement focus and the accrual basis of accounting. Under this method, revenues are recorded when earned and expenses are recorded when the liability is incurred. The government-wide financial statements report information on all of the nonfiduciary activities of the City as a whole.

The fund level financial statements of the governmental funds, which consist of the general fund, special revenue funds, debt service funds, and capital projects funds use the flow of current financial resources measurement focus and the modified accrual basis of accounting. Under the modified accrual basis, revenues are recognized when they are susceptible to accrual, which is defined as being both measurable, meaning that the amount of the transaction can be determined, and available, meaning collectible within the current period or soon enough thereafter (generally defined as within 60 days) to be used to pay liabilities of the current period. Those revenues susceptible to accrual are property and other taxes, federal and state grants, other state funds, interest income and charges for services. Expenditures are generally recognized when the liability is incurred. Exceptions to this general rule include accumulated unpaid vacation, sick pay and other employee amounts which are expected to be liquidated with future resources.

Since the governmental funds statements are presented on a different measurement focus and basis of accounting than the governmental activities column in the government-wide financial statements, a reconciliation is presented on the page following the applicable fund statement which reconciles the adjustments necessary to convert the fund financial statements to the governmental activities column of the government-wide presentation.

### Note 1. Summary of significant accounting policies- (continued)

### Basis of accounting (continued)

All business-type activities, including the primary government proprietary fund, and fiduciary funds use the flow of economic resources measurement focus and the accrual basis of accounting. Under this method, revenues are recognized when earned and expenses are recognized when the liability is incurred. For its proprietary funds and business-type activities, the City applies all GASB pronouncements. Operating revenues of proprietary funds are those revenues that result from the activities of the fund, such as user fees and charges for services. All other revenue is considered nonoperating revenue and includes grants, investment earnings, and gain on the sale of capital assets. Likewise, operating expenses are those expenses related to the principal activity of the fund, including salaries and related costs, other services, operating supplies and depreciation. Nonoperating expenses include all other expenses not considered operating, such as interest expense.

#### Fund accounting

The accounts of the City are organized on the basis of funds, which are considered separate accounting entities. The operations of each fund are accounted for with a set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues and expenditures. Government resources are allocated to and accounted for in individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled. Amounts reported in the fund financial statements as due to or due from other funds are eliminated upon preparation of the government-wide statement of net position. The various funds are grouped into fund types as follows:

#### Governmental funds

#### General fund

The general fund is the general operating fund of the City. It is used to account for all financial resources except those required to be accounted for in another fund, or those for which it is considered fiscally responsible to be accounted for in a separate fund.

#### Special revenue funds

Special revenue funds are used to account for the proceeds of specific revenue sources (other than special assessments, expendable trusts, or major capital projects) that are restricted to expenditures for specified purposes.

#### Capital projects funds

Capital projects funds are used to account for the acquisition and construction of major capital facilities not financed by proprietary or trust funds.

#### Proprietary funds

Enterprise funds

Enterprise funds are used to account for operations that are financed and operated in a manner similar to private business enterprise and therefore funded primarily through user charges.

### Note 1. Summary of significant accounting policies- (continued)

#### Fund accounting (continued)

Non-current governmental assets/liabilities

Governmental activities capital assets and long-term debt are not presented in the fund level statements, but these records are maintained and incorporated into the governmental activities section of the government-wide financial statements.

The City maintains the following funds:

General fund

Special revenue funds

Confiscated assets fund, which accounts for revenues and expenditures associated with currency forfeitures and drug fines and restitution.

Hotel/Motel tax fund, which accounts for tax revenues from hotels and motels located in the City.

American Rescue Plan Act fund, which accounts for the revenue and expenditures from the federal government under the American Rescue Plan Act (ARPA).

Downtown Development Authority (a discretely presented component unit), which accounts for certain revenues and expenditures associated with development of the City's downtown area.

#### Capital projects funds

SPLOST capital projects fund, which accounts for the acquisition of assets with proceeds from the special local option sales tax.

T-SPLOST capital projects fund, which accounts for the acquisition of assets with proceeds from the transportation special local option sales tax.

#### Proprietary funds

The water and sewer fund is an enterprise fund, which accounts for the City's water and sewer operations.

#### Pensions

For purposes of measuring net pension liability, deferred outflows of resources, and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Georgia Municipal Employees Benefit System (GMEBS) and additions to/deductions from the GMEBS fiduciary net position have been determined on the same basis as they are reported to GMEBS. For this purpose, benefit payments are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

## Note 1. Summary of significant accounting policies- (continued)

#### Fund Equity

Fund equity at the governmental fund level is classified as fund balance. Fund equity for all other reporting is classified as net position.

Fund balance – Generally fund balance represents the difference between assets and liabilities. In the fund financial statements, governmental funds report fund classifications that comprise a hierarchy based primarily on the extent to which the City is bound to honor constraints on the specific purposes for which amounts in those funds can be spent. Fund balances are classified as follows:

Nonspendable – Fund balances are reported as nonspendable when amounts cannot be spent because they are either (a) not in spendable form (i.e., items that are not expected to be converted to cash) or (b) legally or contractually required to be maintained intact.

Restricted – Fund balances are reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the City or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.

Committed – Fund balances are reported as committed when they can be used only for specific purposes pursuant to constraints imposed by formal action of the City Council through the adoption of a resolution. The Council also may modify or rescind the commitment.

Assigned – Fund balances are reported as assigned when amounts are intended to be used for a specific purpose. Intent can be expressed by the Council or by an official or body to which the Council delegates authority through the passing of a resolution.

Unassigned – Fund balances are reported as unassigned when the residual amount does not meet any of the above criteria. The City reports positive unassigned fund balance only in the general fund. Negative unassigned fund balances may be reported in all funds.

When both restricted and unrestricted amounts of fund balance are available for expenditure, it is the City's policy to use restricted amounts first and then unrestricted amounts as they are needed. For unrestricted amounts of fund balance, it is the City's policy to use fund balances in the following order: committed, assigned, unassigned.

At December 31, 2022, the ARPA special revenue fund had a deficit fund balance of \$58,055. ARPA funding will be utilized in future years to remedy the deficit.

Net position – Net position represents the residual of all elements presented in a statement of financial position. Net investment in capital assets, consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction, or improvement of those assets. Net position is reported as restricted as described in the fund balances section above. All other net position is reported as unrestricted.

### Note 1. Summary of significant accounting policies- (continued)

## Budget and Budgetary Control

Although no budget to actual statements are presented in the basic financial statements, the City provides, for information purposes, its budget requirements and process. Annual revenue estimates and expenditure appropriations, on the modified accrual basis of accounting, are prepared for all governmental funds, with the exception of the capital projects funds, for which no annual appropriation is required, and none is adopted. The projects accounted for in the capital projects funds are subject to budgetary control on a project basis. Providing budgetary information on an annual basis does not provide meaningful information because projects extend over more than one reporting period. A budget is not required for proprietary fund types. The City, however, adopts a budget on the accrual basis of accounting for its proprietary fund.

The budget is prepared by the City Manager and presented to the City Council for review and questions. A public hearing is held to obtain taxpayer comments, after which the budget is adopted by resolution.

Expenditures may not legally exceed budgeted appropriations at the department level. Budgetary integration is employed as a management tool during the fiscal year, and the budget is amended, as necessary, to meet changing needs. Management may transfer budgeted amounts between line items within a department; however, any revisions that alter the total expenditures of any department and/or fund must be approved by the City Council. All annual budgetary appropriations lapse at the end of the fiscal year.

## Receivables

Receivables are reported at the outstanding principal amount and are recorded net of an allowance for amounts considered uncollectible.

## **Estimates**

The City uses estimates and assumptions in preparing these financial statements in accordance with accounting principles generally accepted in the United States of America. Those estimates and assumptions affect the reported amounts of assets and liabilities, the disclosure of contingent assets and liabilities, and the reported revenues and expenditures. Actual results could vary from the estimates that were used.

#### Capital assets

For the fund financial statements, capital assets of governmental funds are recorded as expenditures at the time of purchase. For its proprietary funds and for governmental funds at the government-wide presentation, the City capitalizes long-lived assets with an original cost of \$5,000 or more. Such assets are recorded at cost.

For its proprietary funds and for its governmental funds at the government-wide presentation, depreciation of buildings, equipment, vehicles, and water and sewer systems are provided over periods of 3 to 40 years, based upon the estimated useful lives of the individual assets, by the straight-line method.

## Note 1. Summary of significant accounting policies- (continued)

#### Public domain assets

Public domain (infrastructure) assets, which include roads, streets, curbs, gutters, sidewalks, etc., are recorded in governmental funds as expenditures at the time of purchase. Under current accounting standards, governments are required to report public domain assets acquired after December 31, 2003 as capital assets. Because the City is a phase 3 government for implementation of GASB Statement No. 34, it is not required to report infrastructure acquired in years prior to December 31, 2003.

#### Property taxes

Property tax levies for the current year are based on \$5.700 per thousand of assessed valuation of property located in the City. Property is assessed by the Assessors of Property in Catoosa and Walker Counties. Property taxes are levied by the City and collected by the respective Counties, which remit to the City on a monthly basis. Property taxes are levied for a calendar year on October 20 and are delinquent after December 20 of each year. Property taxes attach as an enforceable lien on property as of the levy date.

#### Encumbrances

Encumbrance accounting, under which purchase orders, contracts and other commitments for the expenditure of monies are recorded in order to reserve that portion of the applicable appropriation, is not employed by the City.

#### Discounts/Premiums/Issuance costs

On the government-wide statement of net position and the proprietary fund type statement of net position, bond premiums and discounts are netted against bonds payable. On the government-wide and proprietary fund type statement of activities, bond premiums and discounts are deferred and amortized over the term of the bonds using the effective interest method.

In proprietary funds, with regards to bond issuance costs, the City has chosen to follow the guidance set forth in GASB Statement No. 62 *Codification of Accounting and Financial Reporting Guidance Contained in Pre-November 30, 1989 FASB and AICPA Pronouncements.* 

Under this guidance, a regulated business-type activity should capitalize all or part of an incurred cost that otherwise would be charged to expense if both of the following criteria are met:

1) It is probable that future revenue in an amount at least equal to the capitalized cost will result from inclusion of that cost in allowable costs for rate-making purposes.

2) Based on available evidence, the future revenue will be provided to permit recovery of the previously incurred cost rather than to provide for expected levels of similar future costs. If the revenue will be provided through an automatic rate-adjustment clause, this criterion requires that the regulator's intent clearly be to permit recovery of the previously incurred cost.

As a result, bond issuance costs are deferred and amortized over the benefit or payment period.

### Note 1. Summary of significant accounting policies- (continued)

#### Cash equivalents

For purposes of these financial statements, the City considers all highly liquid investments with a maturity of three months or less to be cash equivalents.

## Inventories

Inventories are valued at cost which approximates net realizable value, using the first-in, first-out method. The cost of inventory items is recorded as an expenditure when used (i.e., the consumption method).

#### Restricted assets

Certain assets of the proprietary fund are classified as restricted because their use is limited by applicable bond covenants. These restricted assets consist of cash and cash equivalents.

#### Prepaid expenses

Prepaid expenses consist of certain payments which reflect costs applicable to future periods. In governmental funds, these types of costs are recorded as expenditures during the term of the benefit period, rather than when paid.

#### Compensated absences

City employees are granted vacation and sick leave in varying amounts. In the event of termination, an employee is paid for accumulated vacation leave; however, accumulated sick pay is not paid. The liability for compensated absences of the governmental funds is recorded in the government-wide financial statements. None of the liability is recorded in the governmental funds, because any payments, even those which would be paid in the next twelve months, if susceptible to a reasonable estimate, are expected to be liquidated with future resources. The liability for compensated absences of the proprietary fund is recorded as a liability of that fund.

#### Unearned revenue

Unearned revenue arises when assets are recognized before revenue recognition criteria have been satisfied.

#### Deferred outflows/inflows of resources

The City has adopted the provisions of GASB Statement Number 63, *Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position*. Under this Statement, GASB has defined deferred outflows of resources and deferred inflows of resources as follows:

Deferred outflows of resources - a consumption of net assets by the government that is applicable to a future reporting period.

Deferred inflows of resources - an acquisition of net assets by the government that is applicable to a future reporting period.

At December 31, 2022, the City reported deferred outflows of resources related to bond issue costs, pensions, and a deferred loss on debt refunding and reported deferred inflows related to pensions, deferred property taxes, and leases.

#### Note 1. Summary of significant accounting policies- (continued)

#### Subsequent events

Management has evaluated subsequent events through June 30, 2023, the date which the financial statements were available to be issued.

#### Note 2. Cash, cash equivalents, and investments-

Cash and cash equivalents include cash on hand, amounts in demand deposits, non-negotiable certificates of deposit, and short-term investments with a maturity date within three months of the date acquired by the City. Money market investments that have a remaining maturity at the time of purchase of one year or less are reported at amortized cost. The carrying amount is a reasonable estimate of fair value for such short-term investments. All other investments are stated at fair value based on quoted market prices. Restricted cash and cash equivalents refers to those funds limited by law, regulations, debt agreements. Unrestricted cash and cash equivalents refers to all other funds not meeting the requirements of restricted cash and cash equivalents.

The City categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets. Level 2 inputs are significant other observable inputs; debt securities are normally valued based on price data obtained from observed transactions and market price quotations from broker dealers and/or pricing vendors; equity securities are valued using fair value per share for each fund. Level 3 inputs are significant unobservable inputs.

Cash and cash equivalents of \$6,835,766 and restricted cash of \$262,541 at December 31, 2022 are not subject to the fair value hierarchy. Investments in treasury bills of \$4,999,897 at December 31, 2022 are valued using level 1 inputs.

<u>Interest rate risk</u> – As a means of limiting its exposure to losses resulting from rising interest rates, the City's usual policy is to invest in certificates of three years or less. The exposure to interest rate changes is presented using the weighted average maturity method. Its policy is to limit exposure to interest rate risk by requiring sufficient liquidity in the investment portfolio.

<u>Custodial credit risk</u> – The City's policies limit deposits and investments to those instruments allowed by applicable state laws. State statutes require that all deposits with financial institutions must be collateralized by securities whose market value is equal to 110% of the value of the uninsured deposits. The deposits must be covered by federal deposit insurance, by collateral held by the City's agent in the City's name, or by Federal Reserve Banks acting as third party agents. State statutes also authorize the types of investments in which the City may participate. The City's policy is to limit its investments to certificates of deposit and savings and money market accounts with local banks and Georgia Fund 1, a combined state and local government investment pool (in which the City had no funds at December 31, 2022). As of December 31, 2022 all deposits were insured or collateralized, as required by government policy.

<u>Credit risk</u> – The City's policies are designed to maximize its earnings, while protecting the security and providing maximum liquidity, in accordance with all applicable state laws.

## Note 3. Interfund receivables and payables and transfers-

Most interfund receivable and payable balances are attributable to unsettled balances for charges between funds and are expected to be paid within one year.

Interfund receivables and payables at December 31, 2022, are as follows:

|  | Receivab |        | P  | ayables |
|--|----------|--------|----|---------|
| General fund - major governmental fund       | \$       | -      | \$ | 16,101  |
| Water and sewer fund - major enterprise fund |          | 16,101 |    | -       |
|  | \$       | 16,101 | \$ | 16,101  |

The purpose of transfers is to allocate revenues from the fund that collects them to the fund that expends the resources based on the budgetary operations of the City.

Transfers for the year ended December 31, 2022, were as follows:

|                                  |       | Trans        |    |             |               |  |
|----------------------------------|-------|--------------|----|-------------|---------------|--|
|                                  | Water |              |    |             |               |  |
|                                  |       |              |    | Sewer       |               |  |
| Transfer from                    |       | General fund |    | rprise fund | Total         |  |
| SPLOST fund - major governmental | \$    | -            | \$ | 589,321     | \$<br>589,321 |  |
| Nonmajor governmental funds      |       | 82,703       |    | -           | <br>82,703    |  |
|                                  | \$    | 82,703       | \$ | 589,321     | \$<br>672,024 |  |

## Note 4. Capital assets-

## Governmental activities

A summary of changes in capital assets and accumulated depreciation for governmental activities is as follows:

|                                     | Balance<br>12/31/2021 | Additions           | Disposals and<br>Transfers | Balance<br>12/31/2022 |  |
|-------------------------------------|-----------------------|---------------------|----------------------------|-----------------------|--|
| Nondepreciable capital assets       |                       |                     |                            |                       |  |
| Land                                | \$ 1,669,974          | \$ -                | \$ -                       | \$ 1,669,974          |  |
| Construction in progress            | 73,067                | 1,676,878           | (878,366)                  | 871,579               |  |
| Total nondepreciable capital assets | 1,743,041             | 1,676,878           | (878,366)                  | 2,541,553             |  |
| Depreciable capital assets          |                       |                     |                            |                       |  |
| Public improvements                 | 13,941,438            | -                   | 878,366                    | 14,819,804            |  |
| Buildings                           | 7,658,444             | 204,023             | -                          | 7,862,467             |  |
| Furniture and fixtures              | 244,387               | 21,923              | -                          | 266,310               |  |
| Vehicles                            | 2,581,397             | -                   | -                          | 2,581,397             |  |
| Machinery and equipment             | 1,767,487             | 285,746             |                            | 2,053,233             |  |
|                                     | 26,193,153            | 511,692             | 878,366                    | 27,583,211            |  |
| Accumulated depreciation            |                       |                     |                            |                       |  |
| Public improvements                 | 2,304,336             | 369,716             | -                          | 2,674,052             |  |
| Buildings                           | 3,377,806             | 203,122             | -                          | 3,580,928             |  |
| Furniture and fixtures              | 213,215               | 5,930               | -                          | 219,145               |  |
| Vehicles                            | 1,647,090             | 277,524             | -                          | 1,924,614             |  |
| Machinery and equipment             | 1,234,359             | 65,038              |                            | 1,299,397             |  |
|                                     | 8,776,806             | 921,330             |                            | 9,698,136             |  |
| Depreciable capital assets, net     | \$ 17,416,347         | <u>\$ (409,638)</u> | <u>\$ 878,366</u>          | <u>\$ 17,885,075</u>  |  |

Depreciation charged to expense totaled \$921,330, and is charged to functions as follows:

| Public safety          | \$<br>149,045 |
|------------------------|---------------|
| Culture and recreation | 221,257       |
| General government     | 174,338       |
| Judicial               | 418           |
| Public works           | <br>376,272   |
|                        | \$<br>921,330 |

#### Note 4. Capital assets- (continued)

#### Business-type activities

Capital assets of the proprietary fund are recorded at cost. Depreciation is provided on the cost of individual items of property by the straight-line method, over the estimated useful lives of 3 to 10 years for equipment and vehicles; 10 to 40 years for buildings; and 5 to 40 years for water and sewer system. Depreciation charged to expense totaled \$952,396.

A summary of proprietary fund changes in capital assets and accumulated depreciation is as follows:

|                                     | Balance<br>12/31/2021 | Additions           | Disposals and<br>Transfers | Balance<br>12/31/2022 |
|-------------------------------------|-----------------------|---------------------|----------------------------|-----------------------|
| Nondepreciable capital assets       |                       |                     |                            |                       |
| Land                                | \$ 104,883            | \$ -                | \$ -                       | \$ 104,883            |
| Construction in progress            | 174,270               | 1,748,043           | -                          | 1,922,313             |
| Total nondepreciable capital assets | 279,153               | 1,748,043           |                            | 2,027,196             |
| Depreciable capital assets          |                       |                     |                            |                       |
| Buildings                           | 565,436               | -                   | -                          | 565,436               |
| Machinery and equipment             | 557,871               | 16,156              | -                          | 574,027               |
| Furniture and fixtures              | 35,124                | -                   | -                          | 35,124                |
| Vehicles                            | 275,746               | 63,071              | -                          | 338,817               |
| Water/sewer system                  | 38,319,888            |                     | -                          | 38,319,888            |
|                                     | 39,754,065            | 79,227              |                            | 39,833,292            |
| Accumulated depreciation            |                       |                     |                            |                       |
| Buildings                           | 170,912               | 13,543              | -                          | 184,455               |
| Machinery and equipment             | 530,707               | 4,164               | -                          | 534,871               |
| Furniture and fixtures              | 35,124                | -                   | -                          | 35,124                |
| Vehicles                            | 274,763               | 7,825               | -                          | 282,588               |
| Water/sewer system                  | 11,045,218            | 926,864             | -                          | 11,972,082            |
|                                     | 12,056,724            | 952,396             |                            | 13,009,120            |
| Depreciable capital assets, net     | <u>\$ 27,697,341</u>  | <u>\$ (873,169)</u> | <u>\$</u>                  | <u>\$ 26,824,172</u>  |

#### Note 5. Long-term debt-

#### Governmental activities

Debt for governmental activities reported in the government-wide statement of net position represents amounts not expected to be paid with expendable, available resources.

A summary of changes in long-term debt for governmental activities is as follows:

|                      | I          | Balance |           |         |             |           | ]          | Balance |
|----------------------|------------|---------|-----------|---------|-------------|-----------|------------|---------|
|                      | 12/31/2021 |         | Additions |         | Retirements |           | 12/31/2022 |         |
| Compensated absences | \$         | 139,813 | \$        | 198,777 | \$          | (177,751) | \$         | 160,839 |
| Leases               |            | _       |           | 7,317   |             | (217)     |            | 7,100   |
|                      | \$         | 139,813 | \$        | 206,094 | \$          | (177,968) | \$         | 167,939 |

Presentation of long-term debt of governmental activities in the government-wide statement of net position is as follows:

| Due within one year  |               |
|----------------------|---------------|
| Leases               | \$<br>1,078   |
| Compensated absences | <br>160,839   |
| -                    | \$<br>161,917 |

The resources of the general fund will be used to liquidate the balances.

#### Business-type activities

Bonds payable of the water and sewer fund consist of the following:

Series 2019 Water and Sewer Revenue Refunding and improvement bonds, issued as a public offering, with total original borrowings \$15,500,000, to provide for refinancing of a portion of the 2014 Water and Sewer bonds, with interest not to exceed 4%, payable semi-annually in varying amounts through October 2038. The Bonds will be payable from and secured by a first and prior pledge of and lien on the Net Revenues of the Water System. Upon an event of default, all outstanding principal and accrued interest may be declared immediately due and payable.

\$ 13,545,000

Note 5. Long-term debt- (continued)

#### Business-type activities (continued)

Maturities of proprietary fund bonds payable are as follows:

|                                  |           |                  |                 | Net              |
|----------------------------------|-----------|------------------|-----------------|------------------|
|                                  |           | Gross            | Imputed         | Present          |
|                                  |           | Payments         | <br>Interest    | <br>Value        |
| For the year ending December 31, | 2023      | \$<br>1,049,609  | \$<br>384,609   | \$<br>665,000    |
|                                  | 2024      | 1,048,009        | 358,009         | 690,000          |
|                                  | 2025      | 1,050,409        | 330,409         | 720,000          |
|                                  | 2026      | 1,051,609        | 301,609         | 750,000          |
|                                  | 2027      | 1,049,109        | 279,109         | 770,000          |
|                                  | 2028-2032 | 5,249,844        | 1,059,844       | 4,190,000        |
|                                  | 2033-2037 | 5,246,140        | 506,140         | 4,740,000        |
|                                  | 2038      | <br>1,047,540    | <br>27,540      | <br>1,020,000    |
|                                  |           | \$<br>16,792,269 | \$<br>3,247,269 | \$<br>13,545,000 |

A summary of changes in long-term debt for business-type activities is as follows:

|                           | ]  | Balance<br>2/31/2021 | Additions  | Re | etirements | ]  | Balance<br>2/31/2022 |
|---------------------------|----|----------------------|------------|----|------------|----|----------------------|
| Revenue bonds             | \$ | 14,185,000           | \$<br>-    | \$ | (640,000)  | \$ | 13,545,000           |
| Compensated absences      |    | 40,931               | <br>34,551 |    | (39,626)   |    | 35,856               |
|                           |    | 14,225,931           | <br>34,551 |    | (679,626)  |    | 13,580,856           |
| Premium on bond refunding |    |                      |            |    |            |    | 401,119              |
|                           |    |                      |            |    |            | \$ | 13,981,975           |

#### Note 5. Long-term debt- (continued)

Business-type activities (continued)

Presentation of long-term debt of business-type activities in the government-wide statement of net position is as follows:

| Due within one year       |             |            |
|---------------------------|-------------|------------|
| Revenue bonds             | \$          | 665,000    |
| Compensated absences      |             | 35,856     |
|                           | \$          | 700,856    |
|                           |             |            |
| Due in more than one year |             |            |
| Revenue bonds             | <b>\$</b> 1 | 12,880,000 |

During 2019, the City defeased its Series 2014 Bonds by placing the proceeds of new bonds in an irrevocable trust to provide for all future debt service payments on the old bonds and to provide for construction funds to do sewer projects. Accordingly, the trust account assets and the liability for the defeased bonds are not included in the financial statements. At December 31, 2022, \$10,860,000 of bonds outstanding are considered defeased.

Debt issuances of the City are subject to federal arbitrage regulations. The Non-Arbitrage Certificate executed by the City in connection with the 2019 Improvement Bonds states (1) the proceeds of the bonds deposited in the Construction Fund are expected to be needed and fully expended for the payment of the costs of the Project; (2) at least 85% of such net sales proceeds of the Improvement Bonds will be allocated to expenditures of the Project by the end of the three-year period beginning on the date of issuance of the Bonds.

#### Note 6. Leases-

The City implemented GASB Statement No. 87, Leases, effective January 1, 2022.

Lessee- The City is a lessee for various pieces of office equipment. The City recognizes a lease liability and an intangible right-to-use lease asset (lease asset) in the financial statements. The City recognizes lease liabilities with an initial, individual value of \$5,000 or more. At the commencement of a lease, the City initially measures the lease liability at the present value of payments expected to be made during the lease term. Subsequently, the lease liability is reduced by the principal portion of lease payments made. The lease asset is initially measured as the initial amount of the lease liability, adjusted for lease payments made at or before the lease commencement date, plus certain initial direct costs. Subsequently, the lease asset is amortized on a straight-line basis over its useful life.

#### Note 6. Leases- (continued)

Key estimates and judgments related to leases include how the City determines (1) the discount rate it uses to discount the expected lease payments to present value, (2) lease term, and (3) lease payments.

- The City uses the interest rate charged by the lessor as the discount rate. When the interest rate charged by the lessor is not provided, the City generally uses its estimated incremental borrowing rate as the discount rate for leases.
- The lease term includes the noncancellable period of the lease. Lease payments included in the measurement of the lease liability are composed of fixed payments and purchase option price that the City is reasonably certain to exercise.

The City monitors changes in circumstances that would require a remeasurement of its leases and will remeasure the lease asset and liability if certain changes occur that are expected to significantly affect the amount of the lease liability.

Lease assets are reported with other capital assets and lease liabilities are reported with long-term debt on the statement of net position.

The City entered into a five year lease agreement as lessee for the use of a postage machine, expiring in May 2027. An initial lease liability and corresponding right-to-use asset were recorded in the amount of \$7,317 during the current fiscal year. The City is required to make quarterly principal and interest payments of \$593. The lease has an interest rate of 20.105%. As of December 31, 2022 the value of the lease liability was \$7,100. The equipment is being amortized over the straight-line method over the lease term. The value of the right-to-use asset at December 31, 2022 was \$7,317, and had accumulated amortization of \$977.

Future principal and interest lease payments as of December 31, 2022 are as follows:

|                                  |      | P  | Principal | I  | nterest | <br>Total    |
|----------------------------------|------|----|-----------|----|---------|--------------|
| For the year ending December 31, | 2023 | \$ | 1,078     | \$ | 1,292   | \$<br>2,370  |
|                                  | 2024 |    | 1,316     |    | 1,054   | 2,370        |
|                                  | 2025 |    | 1,608     |    | 764     | 2,372        |
|                                  | 2026 |    | 1,961     |    | 409     | 2,370        |
|                                  | 2027 |    | 1,137     |    | 48      | <br>1,185    |
|                                  |      | \$ | 7,100     | \$ | 3,567   | \$<br>10,667 |

Lessor- The City is a lessor for a noncancellable lease of a cell tower. The City recognizes a lease receivable and a deferred inflow of resources in the financial statements. At the commencement of a lease, the City initially measures the lease receivable at the present value of payments expected to be received during the lease term. Subsequently, the lease receivable is reduced by the principal portion of lease payments received. The deferred inflow of resources is initially measured as the initial amount of the lease receivable, adjusted for lease payments received at or before the lease commencement date. Subsequently, the deferred inflow of resources is recognized as revenue over the life of the lease term.

### Note 6. Leases- (continued)

Key estimates and judgments include how the City determines (1) the discount rate it uses to discount the expected lease receipts to present value, (2) lease term, and (3) lease receipts.

- The City uses its estimated incremental borrowing rate as the discount rate for leases.
- The lease term includes the noncancellable period of the lease. Lease receipts included in the measurement of the lease receivable are composed of fixed payments from the lessee.

The City monitors changes in circumstances that would require a remeasurement of its leases, and will remeasure the lease receivable and deferred inflows of resources if certain changes occur that are expected to significantly affect the amount of the lease receivable.

The City entered into a five year lease agreement as a lessor of a cell tower in November 1998. The lease may be renewed four times, for a period of five years each. The lease is in its final renewal period and is set to expire in October 2023. An initial lease receivable and corresponding deferred inflow were recorded in the amount of \$42,374 at January 1, 2022, the first date reported under GASB Statement No. 87. The City will receive monthly payments of \$2,011. The City recognized \$23,113 in lease revenue and \$1,504 in interest revenue during the year ended December 31, 2022. The value of the lease receivable was at December 31, 2022 was \$19,742. Also, the City has a deferred inflow of resources associated with this lease that will be recognized as revenue over the lease term. As of December 31, 2022, the balance of the deferred inflow of resources was \$19,261.

Future principal and interest lease payments as of December 31, 2022 are as follows:

|                                       | <br>Principal | <br>Interest | <br>Total    |
|---------------------------------------|---------------|--------------|--------------|
| For the year ending December 31, 2023 | \$<br>19,742  | \$<br>371    | \$<br>20,113 |

## Note 7. Pension plans-

## Defined benefit plan

#### Plan description-

Employees of the City are provided a defined benefit pension plan through the Georgia Municipal Employees Benefit System (GMEBS), an agent multiple-employer pension plan administered by Georgia Municipal Association. The City has the right to establish and amend the benefit provisions of the plan.

These amendments become effective once approved by the Board of Trustees of GMEBS. GMEBS issues a publicly available financial report that can be obtained by writing to Georgia Municipal Association, Risk Management and Employee Benefit Services, 201 Pryor Street SW, Atlanta, Georgia 30303.

#### Note 7. Pension plans- (continued)

All regular employees of the City were eligible to participate in GMEBS after one year of service through December 31, 2002. The plan was amended to require all employees hired on or after January 1, 2003 to meet a 40 hour eligibility condition. Subsequently, the plan was amended to limit credited service for prior military service and prior governmental service to 60 months combined for regular employees hired on or after December 1, 2004.

Officials and municipal legal officers in office prior to April 1, 1993 can become participants and receive credit for service until end of current term. Benefits are determined by a formula using the member's high five-year average salary and years of service. Members become eligible to retire at the age of 65 with five years of service.

Disability benefits are available to active members with five years of service who become disabled and cannot engage in gainful employment. There is no service requirement for disability that is the result of an accident or injury occurring while the member was in the performance of duty. Eligible employees become vested after five years of service. Benefit provisions are established in state statute and city ordinance.

#### Employees covered by benefit terms-

As of June 30, 2022, the Plan year end, the following employees were covered by the benefit terms:

| Inactive employees or beneficiaries currently receiving benefits | 59  |
|--|-----|
| Inactive employees entitled to but not yet receiving benefits    | 49  |
| Active employees   | 75  |
|  | 183 |

#### Contributions-

The GMEBS Board of Trustees adopts an actuarial funding policy for determination of annual contributions and the systematic funding of liabilities arising under the Plan. The annual minimum contribution is the sum of 1) the normal cost (including administrative expenses), 2) the closed level dollar amortization of the unfunded actuarial accrued liability over a period that ranges from 10 to 30 years based on the funding policy adopted by the GMEBS Board of Trustees, and 3) interest on these amounts from the valuation date to the date contributions are paid (assumed monthly).

The annual recommended contribution is the greater of 1) the minimum contribution described above and 2) normal cost (including administrative expenses) with interest, adjusted by a full funding credit to ensure that contributions are not required if a plan's assets exceed the present value of future benefits.

For the year ended December 31, 2022, the actuarially determined contribution was \$614,766, based on a rate of 17.80% of covered payroll. The City's net pension liability was measured as of March 31, 2022, and the total pension liability used to calculate net pension liability was determined by an actuarial valuation as June 30, 2022.

#### Note 7. Pension plans- (continued)

Net pension liability-The total pension liability as of July 1, 2022, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

| Inflation                 | 2.25%  |
|---------------------------|--|
| Salary increases          | 2.25% plus service based merit increases   |
| Investment rate of return | 7.375%, on-going basis, based on long-term expected rate of return on pension plan investments |
| Cost-of-Living Adjustment | 0.0 percent  |

The mortality and economic actuarial assumptions used in the July 1, 2022 valuation were based on the results of an actuarial study conducted in November and December of 2019.

The Pri-2012 mortality tables were determined to contain sufficient provision appropriate to reasonably reflect future mortality improvement. The new assumption relates to when a given participant is eligible for normal retirement. Mortality experience will be reviewed periodically and updated if necessary.

The long-term expected rate of return on pension plan investment was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The difference between the resulting rate and the rate on the ongoing basis is a margin for adverse deviation.

Best estimates of arithmetic real rates of return for each major asset class included in the pension plan's target asset allocation as of March 31, 2020 are summarized in the following table:

|                       | Target     | Long - Term Expected |
|-----------------------|------------|----------------------|
| Asset Class           | Allocation | Real Rate of Return  |
| Domestic equity       | 45%        | 6.55%                |
| International equity  | 20%        | 7.30%                |
| Domestic fixed income | 20%        | 0.40%                |
| Real estate           | 10%        | 3.65%                |
| Global fixed income   | 5%         | 0.50%                |
| Cash                  | 0%         |                      |
| Total                 | 100%       | -                    |

#### Note 7. Pension plans- (continued)

The discount rate used to measure the total pension liability was 7.375%.

|  | Changes in the Net Pension Liability |               |                                       |                     |    |                                  |  |  |  |  |
|--|--------------------------------------|---------------|---------------------------------------|---------------------|----|----------------------------------|--|--|--|--|
|  | Increase (Decrease)                  |               |                                       |                     |    |                                  |  |  |  |  |
|  | Total Pension<br>Liability<br>(a)    |               | Plan Fiduciary<br>Net Position<br>(b) |                     |    | et Pension<br>Liability<br>(a-b) |  |  |  |  |
| Balance at 3/31/2021                   | \$                                   | \$ 12,003,319 |                                       | <u>\$ 9,967,935</u> |    | 2,035,384                        |  |  |  |  |
| Changes for the year:                  |                                      |               |                                       |                     |    |                                  |  |  |  |  |
| Service cost                           |                                      | 171,800       |                                       | -                   |    | 171,800                          |  |  |  |  |
| Interest                               |                                      | 871,176       |                                       | -                   |    | 871,176                          |  |  |  |  |
| Differences between expected           |                                      |               |                                       |                     |    |                                  |  |  |  |  |
| and actual experience                  |                                      | 34,594        |                                       | -                   |    | 34,594                           |  |  |  |  |
| Contributions - employer               |                                      | -             |                                       | 587,252             |    | (587,252)                        |  |  |  |  |
| Contributions - employee               |                                      | -             |                                       | -                   |    | -                                |  |  |  |  |
| Net investment income                  |                                      | -             |                                       | 607,176             |    | (607,176)                        |  |  |  |  |
| Benefit payments, including refunds of |                                      |               |                                       |                     |    |                                  |  |  |  |  |
| employee contributions                 |                                      | (725,115)     |                                       | (725,115)           |    | -                                |  |  |  |  |
| Administrative expense                 |                                      | -             |                                       | (20,671)            |    | 20,671                           |  |  |  |  |
| Net changes                            |                                      | 352,455       |                                       | 448,642             |    | (96,187)                         |  |  |  |  |
| Balance at 3/31/2022                   | \$                                   | 12,355,774    | \$                                    | 10,416,577          | \$ | 1,939,197                        |  |  |  |  |

Sensitivity of the net pension liability to changes in the discount rate-

The following presents the net pension liability of the City calculated using the discount rate of 7.375%, as well as what the net pension liability would be if it were calculated using a discount rate that is one-percentage-point lower or one-percentage-point higher than the current rate.

|                       |    |            |    | Current     |          |            |  |
|-----------------------|----|------------|----|-------------|----------|------------|--|
|                       | 10 | % Decrease | Di | scount Rate | 1%       | 6 Increase |  |
|                       | _  | (6.375%)   | (  | (7.375%)    | (8.375%) |            |  |
| Net pension liability | \$ | 3,289,355  | \$ | 1,939,197   | \$       | 797,498    |  |

#### Pension expense-

For the year ended December 31, 2022, the City recognized pension expense of \$399,541.

#### Note 7. Pension plans- (continued)

Deferred outflows of resources and deferred inflows of resources-For the year ended December 31, 2022, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

|  | (  | Deferred<br>Dutflows<br>Resources | Deferred<br>Inflows<br>of Resources |           |  |
|--|----|-----------------------------------|-------------------------------------|-----------|--|
| Differences between expected and actual experience                               | \$ | 118,463                           | \$                                  | -         |  |
| Net difference between projected and actual earnings on pension plan investments |    | 592,790                           |                                     | 1,580,256 |  |
| Contributions subsequent to the measurement date                                 |    |                                   |                                     |           |  |
| of March 31, 2022  |    | 461,075                           |                                     | -         |  |
|  | \$ | 1,172,328                         | \$                                  | 1,580,256 |  |

Amounts reported as deferred outflows (inflows) of resources, with the exception of contributions subsequent to the measurement date related to pensions will be recognized in pension expense as follows:

| For the year ending December 31, | 2023 | \$<br>(119,260) |
|----------------------------------|------|-----------------|
|                                  | 2024 | (271,837)       |
|                                  | 2025 | (502,329)       |
|                                  | 2026 | 24,423          |
|                                  |      | \$<br>(869,003) |

In the table shown above, the amounts will increase (decrease) pension expense in the years indicated.

#### Defined Contribution Plan

The City maintains a defined contribution plan through the Georgia Municipal Employees Benefit System (GMEBS) covering all full-time employees with at least one year of service. The plan is a 457(b) plan for the contributions of all eligible employees combined with a 401(a) plan that allows the City to match contributions on behalf of the employees. Employees may elect to contribute a percentage of their salary up to the limits set forth by the Internal Revenue Service. The City then matches those contributions 100% up to 4%. In addition, employees vest 20% each year and are 100% vested after 5 years of service. Employee and employer contributions during the year ended December 31, 2022 were \$130,340 and \$93,421, respectively. There were forfeitures of \$1,950 during the year ended December 31, 2022.

#### Note 8. Risk Management-

The City is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; natural disasters; and injuries to employees. The City's policy is to purchase commercial insurance for its risk related to the above losses. The risks covered by commercial insurance include general liability, errors and omissions, and property and casualty losses, with a minor deductible payable by the City. Settled claims have not exceeded coverage for the three years ended December 31, 2022, 2021, and 2020.

The City also manages its risk of loss related to injuries to employees through the purchase of commercial workers' compensation insurance. Payment of eligible claims is based on statutory requirements, and the City has no deductible in connection with claims paid.

#### Note 9. Litigation-

The City is also the defendant in certain other legal actions which are being vigorously defended.

It is the opinion of management and legal counsel that none of the aforementioned proceedings will have a material effect on the financial position of the City.

#### Note 10. Commitments-

At December 31, 2022, the City has construction commitments in the amount of \$1,408,779, with \$770,660 unpaid on these contracts.

#### Note 11. Hotel/motel lodging tax-

The City of Fort Oglethorpe, Georgia, levies a 6% lodging tax, of which 3% is required to be spent for tourism and development, as authorized in Georgia code OCGA 48-13-51. A summary of the transactions for the year ended December 31, 2022, is as follows:

| Lodging tax - 6%                  | \$<br>82,703 |
|-----------------------------------|--------------|
| Accrued disbursements for tourism |              |
| and development                   | \$<br>41,352 |

#### Note 12. Joint venture-

Under Georgia law, the City, in conjunction with other cities and counties in the eleven city northwest Georgia area, is a member of the Northwest Georgia Regional Commission and is required to pay annual dues thereto. During the year ended December 31, 2022, the City paid \$10,531 in such dues. Membership in a regional commission is required by the Official Code of Georgia Annotated (OCGA) Section 50-8-34. Each regional commission board membership includes the chief elected official of each City and municipality of the area. OCGA 50-8-39.1 provides that the member governments are liable for any debts or obligations of its applicable regional commission. Separate financial statements may be obtained from:

Northwest Georgia Regional Commission P.O. Box 1798 1 Jackson Hill Drive Rome, Georgia 30162-1798 REQUIRED SUPPLEMENTARY INFORMATION

## GENERAL FUND

The general fund is used to account for resources traditionally associated with governments which are not legally or by sound financial management required to be accounted for in another fund.

|                                     |                 |      |           |    |           |    | Variance    |  |
|-------------------------------------|-----------------|------|-----------|----|-----------|----|-------------|--|
|                                     | <br>Bu          | dget |           | _  |           |    | with Final  |  |
|                                     | <br>Original    |      | Final     |    | Actual    |    | Budget      |  |
| Taxes                               |                 |      |           |    |           |    |             |  |
| Property taxes                      | \$<br>1,860,642 | \$   | 1,860,642 | \$ | 1,883,195 | \$ | 22,553      |  |
| Motor vehicle tax                   | 267,350         |      | 267,350   |    | 274,970   |    | 7,620       |  |
| Business and occupation tax         | 1,336,538       |      | 1,409,038 |    | 1,485,792 |    | 76,754      |  |
| General sales and use tax           | 2,600,000       |      | 2,600,000 |    | 3,224,566 |    | 624,566     |  |
| Franchise tax                       | 1,004,700       |      | 1,004,700 |    | 1,130,996 |    | 126,296     |  |
| Real estate transfer tax            | 17,000          |      | 17,000    |    | 33,557    |    | 16,557      |  |
| Intangible tax                      | 50,000          |      | 50,000    |    | 76,278    |    | 26,278      |  |
| Alcoholic beverage tax              | 447,000         |      | 447,000   |    | 461,485   |    | 14,485      |  |
| Other taxes                         | <br>4,500       |      | 4,500     |    | 9,658     |    | 5,158       |  |
| Total taxes                         | <br>7,587,730   |      | 7,660,230 |    | 8,580,497 |    | 920,267     |  |
| Licenses and permits                |                 |      |           |    |           |    |             |  |
| Alcoholic beverage license          | 54,200          |      | 54,200    |    | 50,890    |    | (3,310)     |  |
| Other licenses and permits          | 161,700         |      | 161,700   |    | 209,714   |    | 48,014      |  |
| Total licenses and permits          | <br>215,900     |      | 215,900   |    | 260,604   |    | 44,704      |  |
| Intergovernmental                   |                 |      |           |    |           |    |             |  |
| Federal financial assistance        | 500             |      | 500       |    | 33,715    |    | 33,215      |  |
| GDOT revenue                        | 101,155         |      | 101,155   |    | 101,155   |    | -           |  |
| Federal government in lieu of taxes | 13,800          |      | 13,800    |    | -         |    | (13,800)    |  |
| Total intergovernmental             | <br>115,455     | _    | 115,455   |    | 134,870   |    | 19,415      |  |
| Charges for services                |                 |      |           |    |           |    |             |  |
| Public safety                       | 3,000           |      | 3,000     |    | 4,550     |    | 1,550       |  |
| Background checks                   | 1,500           |      | 1,500     |    | 1,904     |    | 404         |  |
| Culture and recreation              | 128,000         |      | 128,000   |    | 137,298   |    | 9,298       |  |
| Other services                      | 100             |      | 100       |    | 270       |    | 170         |  |
| Total charges for services          | <br>132,600     |      | 132,600   |    | 144,022   | _  | 11,422      |  |
| Fines and forfeitures               |                 |      |           |    |           |    |             |  |
| Police and courts                   | 400,000         |      | 595,000   |    | 592,667   |    | (2,333)     |  |
| Total fines and forfeitures         | <br>400,000     |      | 595,000   |    | 592,667   |    | (2,333)     |  |
|                                     | <br>            |      |           |    |           |    | (continued) |  |

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|                              | Bu        | dget      |            | Variance<br>with Final |
|------------------------------|-----------|-----------|------------|------------------------|
|                              | Original  | Final     | Actual     | Budget                 |
| Miscellaneous                |           | <u></u>   | Tetuur     | Dudget                 |
| Investment income            | \$ 45,000 | \$ 45,000 | \$ 65,280  | \$ 20,280              |
| Property rental              | 185,469   | 185,469   | 183,955    | (1,514)                |
| Other                        | 8,200     | 8,200     | 44,143     | 35,943                 |
| Total miscellaneous          | 238,669   | 238,669   | 293,378    | 54,709                 |
|                              |           |           |            |                        |
| Total revenues               | 8,690,354 | 8,957,854 | 10,006,038 | 1,048,184              |
| Expenditures                 |           |           |            |                        |
| Current:                     |           |           |            |                        |
| Judicial                     |           |           |            |                        |
| Municipal Court              | 405,653   | 427,853   | 427,366    | 487                    |
| Total judicial               | 405,653   | 427,853   | 427,366    | 487                    |
| General government           |           |           |            |                        |
| Legislative                  | 140,673   | 155,873   | 154,281    | 1,592                  |
| Executive                    | 447,302   | 465,732   | 469,745    | (4,013)                |
| Administration               | 595,391   | 601,691   | 574,321    | 27,370                 |
| General government buildings | 453,505   | 512,205   | 642,539    | (130,334)              |
| Capital outlay               | 5,197     | 5,197     | 5,197      |                        |
| Total general government     | 1,642,068 | 1,740,698 | 1,846,083  | (105,385)              |
| Public safety                |           |           |            |                        |
| Police                       | 3,159,393 | 3,177,093 | 2,986,219  | 190,874                |
| Fire                         | 2,109     | 2,109     | 1,936      | 173                    |
| Total public safety          | 3,161,502 | 3,179,202 | 2,988,155  | 191,047                |
| Public works                 |           |           |            |                        |
| Public works administration  | 197,126   | 197,126   | 190,503    | 6,623                  |
| Highways and streets         | 1,772,821 | 1,765,321 | 1,096,703  | 668,618                |
| Traffic engineering          | 118,912   | 118,912   | 115,945    | 2,967                  |
| Solid waste collection       | 717,108   | 725,608   | 724,428    | 1,180                  |
| Maintenance and shop         | 445,425   | 445,425   | 211,741    | 233,684                |
| Capital outlay               | 1,000,000 | 714,120   | 716,479    | (2,359)                |
| Total public works           | 4,251,392 | 3,966,512 | 3,055,799  | 913,072                |
|                              |           |           |            | (continued)            |

|   | Bu          | dget        |            | Variance<br>with Final   |
|---|-------------|-------------|------------|--------------------------|
|   | Original    | Final       | Actual     | Budget                   |
| Culture and recreation                            |             |             |            |                          |
| Parks administration                              | \$ 102,429  | \$ 104,029  | \$ 103,509 | \$ 520                   |
| Parks operation                                   | 960,255     | 990,955     | 230,897    | 760,058                  |
| Gymnasium   | 213,175     | 213,175     | 187,566    | 25,609                   |
| Swimming pools                                    | 191,410     | 191,410     | 140,428    | 50,982                   |
| Senior center                                     | 17,880      | 17,880      | 12,651     | 5,229                    |
| Stable 41 farmers' market                         | -           | 92,550      | 93,792     | (1,242)                  |
| Capital outlay                                    | 97,500      | 309,500     | 320,425    | (10,925)                 |
| Total culture and recreation                      | 1,582,649   | 1,919,499   | 1,089,268  | 830,231                  |
| Public welfare                                    |             |             |            |                          |
| Tourism   | 37,600      | 51,700      | 46,728     | 4,972                    |
| Total public welfare                              | 37,600      | 51,700      | 46,728     | 4,972                    |
| Housing and development                           |             |             |            |                          |
| Protective inspection                             | 246,905     | 246,905     | 220,704    | 26,201                   |
| Economic development                              |             | 400         | 1,926      | (1,526)                  |
| Total housing and development                     | 246,905     | 247,305     | 222,630    | 24,675                   |
| Debt service                                      |             |             |            |                          |
| Principal   | -           | 10,000      | 217        | 9,783                    |
| Interest  |             |             | 968        | (968)                    |
| Total housing and development                     |             | 10,000      | 1,185      | 8,815                    |
| Total expenditures                                | 11,327,769  | 11,542,769  | 9,677,214  | 1,867,914                |
| Excess (deficiency) of revenues over expenditures | (2,637,415) | (2,584,915) | )328,824   | 2,913,739<br>(continued) |

|                                      | Budget     |             |    |             |           |            | ,      | Variance<br>with Final |
|--------------------------------------|------------|-------------|----|-------------|-----------|------------|--------|------------------------|
|                                      |            | Original    |    | Final       | Actual    |            | Budget |                        |
| Other financing sources (uses)       |            |             |    |             |           |            |        |                        |
| Proceeds from leases                 | \$         | -           | \$ | -           | \$        | 7,317      | \$     | 7,317                  |
| Transfers from other funds           |            | 65,000      |    | 85,000      |           | 82,703     |        | (2,297)                |
| Transfers to other government        |            | (790,538)   |    | (863,038)   |           | (862,939)  |        | 99                     |
| Total other financing sources (uses) | . <u> </u> | (725,538)   |    | (778,038)   |           | (772,919)  |        | 5,119                  |
| Net change in fund balance           | \$         | (3,362,953) | \$ | (3,362,953) |           | (444,095)  | \$     | 2,918,858              |
| Fund balance beginning of year       |            |             |    |             |           | 14,354,787 |        |                        |
| Fund balance end of year             |            |             |    |             | <u>\$</u> | 13,910,692 |        |                        |

## NOTES TO REQUIRED SUPPLEMENTARY INFORMATION

The budget is prepared on the same basis as the expenditures are presented, therefore no reconciliation between the budget basis and the basis under generally accepted accounting principles is required.

## CITY OF FORT OGLETHORPE, GEORGIA SCHEDULE OF CHANGES IN THE NET PENSION LIABILITY AND RELATED RATIOS LAST FISCAL YEAR ENDING JUNE 30, 2022

|  | _  | 2022       | <br>2021         | <br>2020         | <br>2019         | <br>2018        | <br>2017        | <br>2016        | <br>2015        |
|--|----|------------|------------------|------------------|------------------|-----------------|-----------------|-----------------|-----------------|
| Total pension liability  |    |            |                  |                  |                  |                 |                 |                 |                 |
| Service cost   | \$ | 171,800    | \$<br>146,575    | \$<br>142,556    | \$<br>148,729    | \$<br>148,072   | \$<br>147,352   | \$<br>289,992   | \$<br>189,965   |
| Interest   |    | 871,176    | 827,189          | 762,232          | 714,902          | 651,273         | 628,465         | 557,072         | 536,323         |
| Difference between expected and actual experience                      |    | 34,594     | 286,203          | 45,604           | 293,325          | 479,622         | (82,176)        | 405,870         | (32,501)        |
| Changes of assumptions   |    | -          | -                | -                | -                | -               | -               | -               | (136,407)       |
| Other  |    | -          | -                | 695,808          | -                | 167,543         | -               | -               | -               |
| Benefit payments, including refunds of<br>employee contributions       |    | (725,115)  | <br>(652,378)    | <br>(542,016)    | <br>(497,406)    | <br>(436,072)   | <br>(362,617)   | <br>(300,839)   | <br>(278,484)   |
| Net change in total pension liability                                  |    | 352,455    | 607,589          | 1,104,184        | 659,550          | 1,010,438       | 331,024         | 952,095         | 278,896         |
| Total pension liability - beginning                                    |    | 12,003,319 | <br>11,395,730   | <br>10,291,546   | <br>9,631,996    | <br>8,621,558   | <br>8,290,534   | <br>7,338,439   | <br>7,059,543   |
| Total pension liability - ending (a)                                   | \$ | 12,355,774 | \$<br>12,003,319 | \$<br>11,395,730 | \$<br>10,291,546 | \$<br>9,631,996 | \$<br>8,621,558 | \$<br>8,290,534 | \$<br>7,338,439 |
| Plan fiduciary net position  |    |            |                  |                  |                  |                 |                 |                 |                 |
| Contributions - employer   | \$ | 587,252    | \$<br>517,723    | \$<br>474,801    | \$<br>404,458    | \$<br>404,474   | \$<br>419,319   | \$<br>402,730   | \$<br>382,655   |
| Net investment income  |    | 607,176    | 3,142,810        | (528,366)        | 268,045          | 828,061         | 744,315         | 19,548          | 506,324         |
| Benefit payments, including refunds of employee contributions          |    | (725,115)  | (652,378)        | (542,016)        | (497,406)        | (436,072)       | (362,617)       | (300,839)       | (278,484)       |
| Administrative expense   |    | (20,671)   | <br>(19,881)     | <br>(21,801)     | <br>(20,382)     | <br>(19,768)    | <br>(20,352)    | <br>(14,680)    | <br>(13,555)    |
| Net change in total pension liability                                  |    | 448,642    | 2,988,274        | (617,382)        | 154,715          | 776,695         | 780,665         | 106,759         | 596,940         |
| Plan fiduciary net position - beginning                                |    | 9,967,935  | <br>6,979,661    | <br>7,597,043    | <br>7,442,328    | <br>6,665,633   | <br>5,884,968   | <br>5,778,209   | <br>5,181,269   |
| Plan fiduciary net position - ending (b)                               | \$ | 10,416,577 | \$<br>9,967,935  | \$<br>6,979,661  | \$<br>7,597,043  | \$<br>7,442,328 | \$<br>6,665,633 | \$<br>5,884,968 | \$<br>5,778,209 |
| Net pension liability (a-b)  | \$ | 1,939,197  | \$<br>2,035,384  | \$<br>4,416,069  | \$<br>2,694,503  | \$<br>2,189,668 | \$<br>1,955,925 | \$<br>2,405,566 | \$<br>1,560,230 |
| Plan fiduciary net position as a percentage of total pension liability |    | 84.31%     | 83.04%           | 61.25%           | 73.82%           | 77.27%          | 77.31%          | 70.98%          | 78.74%          |
| Covered employee payroll   | \$ | 3,382,725  | \$<br>3,415,634  | \$<br>3,034,938  | \$<br>3,078,191  | \$<br>3,162,002 | \$<br>2,967,249 | \$<br>2,908,780 | \$<br>2,982,861 |
| Net pension liability as a percentage of covered-<br>employee payroll  |    | 57.33%     | 59.59%           | 145.51%          | 87.54%           | 69.25%          | 65.92%          | 82.70%          | 52.31%          |

This is a 10-year schedule; however the information in this schedule is not required to be presented retroactively. Years will be added to this schedule in future fiscal years until 10 years information are available.

## CITY OF FORT OGLETHORPE, GEORGIA SCHEDULE OF CONTRIBUTIONS BASED ON PARTICIPATION IN THE PUBLIC EMPLOYEE PENSION PLAN OF GMEBS LAST FISCAL YEAR ENDING JUNE 30, 2022

|  | <br>2022        | <br>2021        | <br>2020        | 2019            | <br>2018        | <br>2017        |           | 2016      |      | 2015      |
|--|-----------------|-----------------|-----------------|-----------------|-----------------|-----------------|-----------|-----------|------|-----------|
| Actuarially determined contribution                                  | \$<br>614,766   | \$<br>578,080   | \$<br>497,604   | \$<br>467,200   | \$<br>383,544   | \$<br>411,451   | \$        | 421,942   | \$   | 396,326   |
| Contributions in relation to the actuarially determined contribution | <br>614,766     | <br>578,080     | <br>497,604     | <br>467,200     | <br>383,544     | <br>411,451     |           | 421,942   |      | 396,326   |
| Contribution deficiency (excess)                                     | \$<br>          | \$<br>          | \$<br>          | \$<br>          | \$<br>          | \$<br>_         | <u>\$</u> | _         | \$   | _         |
| Covered employee payroll   | \$<br>3,382,725 | \$<br>3,415,634 | \$<br>3,034,938 | \$<br>3,078,191 | \$<br>3,162,002 | \$<br>2,967,249 | \$ 2      | 2,908,780 | \$ 2 | 2,982,861 |
| Contributions as a percentage of covered-<br>employee payroll        | 18.17%          | 16.92%          | 16.40%          | 15.18%          | 12.13%          | 13.87%          |           | 14.51%    |      | 13.29%    |

This is a 10-year schedule; however the information in this schedule is not required to be presented retroactively. Years will be added to this schedule in future fiscal years until 10 years information are available.

## CITY OF FORT OGLETHORPE, GEORGIA SCHEDULE OF CONTRIBUTIONS BASED ON PARTICIPATION IN THE PUBLIC EMPLOYEE PENSION PLAN OF GMEBS LAST FISCAL YEAR ENDING JUNE 30, 2022

## Notes to schedule

## Valuation date

The actuarially determined contribution was determined as of July 1, 2022, with an interest adjustment to the fiscal year. Contributions in relation to this actuarially determined contribution will be reported for the fiscal year ending December 31, 2023.

Methods and assumptions used to determine contribution rates

| Actuarial cost method         | Projected unit credit   |
|-------------------------------|---|
| Amortization method           | Closed level dollar for remaining unfunded liability  |
| Remaining amortization period | Varies - Net effective amortization period of 10 years  |
| Asset valuation               | Sum of actuarial value at beginning of year and the cash flow during the year plus the assumed investment return adjusted by 10% of the amount that the value exceeds or is less than the market value at the end of year. The actuarial value is adjusted, if necessary, to be within 20% of market value. |
| Net investment rate of return | 7.375%  |
| Projected salary increases    | 2.25% plus service based merit increases  |
| Retirement age                | Pattern of retirement determined by experience study  |
| Mortality                     | Customizable table based on actual experience including an adjustment for some anticipated improvement  |
| Cost of Living Adjustment     | 0.00%   |
| Benefit Changes               |   |

None Changes of Assumptions

None

OTHER SUPPLEMENTARY INFORMATION

# COMBINING FINANCIAL STATEMENTS NONMAJOR GOVERNMENTAL FUNDS

## CITY OF FORT OGLETHORPE, GEORGIA COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS DECEMBER 31, 2022

|  |                       |       |                     |           |       |       |           | Capital          |          | Total               |  |
|--|-----------------------|-------|---------------------|-----------|-------|-------|-----------|------------------|----------|---------------------|--|
|  |                       |       | Specia              | l Revenue | e     |       |           | Projects         | Nonmajor |                     |  |
|  | Confiscated<br>Assets |       | Hotel/<br>Motel Tax |           | Total |       | T-SPLOST  |                  | Go       | vernmental<br>Funds |  |
| Assets   |                       |       |                     |           |       |       |           |                  |          |                     |  |
| Cash and cash equivalents<br>Other receivables | \$                    | 7,601 | \$                  | -         | \$    | 7,601 | \$        | 104,997<br>2,310 | \$       | 112,598<br>2,310    |  |
| Total assets                                   | \$                    | 7,601 | \$                  | _         | \$    | 7,601 | <u>\$</u> | 107,307          | \$       | 114,908             |  |
| Fund balances<br>Restricted for                |                       |       |                     |           |       |       |           |                  |          |                     |  |
| Capital projects                               | \$                    | -     | \$                  | -         | \$    | -     | \$        | 107,307          | \$       | 107,307             |  |
| Public safety                                  |                       | 7,601 |                     | -         |       | 7,601 |           | -                |          | 7,601               |  |
| Total fund balances                            | \$                    | 7,601 | \$                  | -         | \$    | 7,601 | \$        | 107,307          | \$       | 114,908             |  |

# CITY OF FORT OGLETHORPE, GEORGIA COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2022

|   |                       | Special Revenue     | Capital<br>Projects | Total<br>Nonmajor |                       |  |
|---|-----------------------|---------------------|---------------------|-------------------|-----------------------|--|
|   | Confiscated<br>Assets | Hotel/<br>Motel Tax | Total               | T-SPLOST          | Governmental<br>Funds |  |
| Revenues  |                       |                     |                     |                   |                       |  |
| Taxes   | \$ -                  | \$ 82,703           | \$ 82,703           | \$ -              | \$ 82,703             |  |
| Intergovernmental   | -                     | -                   | -                   | 23,785            | 23,785                |  |
| Fines, fees, and forfeitures                              | 4,156                 | -                   | 4,156               | -                 | 4,156                 |  |
| Interest  | 57                    |                     | 57                  | 281               | 338                   |  |
| Total revenues  | 4,213                 | 82,703              | 86,916              | 24,066            | 110,982               |  |
| Expenditures<br>Current                                   |                       |                     |                     |                   |                       |  |
| Public safety   | 32,317                | -                   | 32,317              | _                 | 32,317                |  |
| Total expenditures  | 32,317                | -                   | 32,317              |                   | 32,317                |  |
| Excess (deficiency) of revenues over expenditures         | (28,104)              | 82,703              | 54,599              | 24,066            | 78,665                |  |
| Other financing sources (uses)<br>Transfer to other funds |                       | (82,703)            | (82,703)            |                   | (82,703)              |  |
| Net change in fund balance                                | (28,104)              | -                   | (28,104)            | 24,066            | (4,038)               |  |
| Fund balance beginning of year                            | 35,705                |                     | 35,705              | 83,241            | 118,946               |  |
| Fund balance end of year                                  | \$ 7,601              | <u>\$ -</u>         | \$ 7,601            | <u>\$ 107,307</u> | <u>\$ 114,908</u>     |  |

FINANCIAL SCHEDULES

# CITY OF FORT OGLETHORPE, GEORGIA SCHEDULE OF CHANGES IN PROPERTY TAXES RECEIVABLE FOR THE YEAR ENDED DECEMBER 31, 2022

|  | 2022              | 2021             | 2020      | 2019          | 2018 and<br>Prior | Total             |
|--|-------------------|------------------|-----------|---------------|-------------------|-------------------|
|  |                   |                  |           |               |                   |                   |
| Taxes receivable, beginning              | \$-               | \$ 153,420       | \$ 23,850 | \$ 5,638      | \$ 989            | \$ 183,897        |
| Tax levy                                 | 1,839,473         | -                | -         | -             | -                 | 1,839,473         |
| Adjustments:<br>Releases, net of pickups | (18,214)          | (1,442)          | (394)     | -             | (55)              | (20,105)          |
| Collections                              | (1,686,603)       | (138,891)        | (19,873)  | (5,057)       | (4)               | (1,850,428)       |
| Taxes receivable, ending                 | 134,656           | 13,087           | 3,583     | 581           | 930               | 152,837           |
| Less allowance for uncollectible taxes   | (1,020)           | (170)            | (58)      | (11)          | (18)              | (1,277)           |
| Taxes receivable, net                    | <u>\$ 133,636</u> | <u>\$ 12,917</u> | \$ 3,525  | <u>\$ 570</u> | <u>\$ 912</u>     | <u>\$ 151,560</u> |

## CITY OF FORT OGLETHORPE, GEORGIA SCHEDULE OF WATER AND SEWER RATES DECEMBER 31, 2022

The water and sewer rates for the City of Fort Oglethorpe, Georgia are as follows:

|                                     | Water Rates          | Sewer Rates           |
|-------------------------------------|----------------------|-----------------------|
| Residential:<br>First 2,000 gallons | \$18.01/minimum      | \$28.58/minimum       |
| All over 2,000 gallons              | \$4.76/1,000 gallons | \$7.54/1,000 gallons  |
| Commercial:<br>First 2,000 gallons  | \$23.65/minimum      | \$36.61/minimum       |
| All over 2,000 gallons              | \$9.14/1,000 gallons | \$14.33/1,000 gallons |

As of December 31, 2022, the City had approximately 3,000 water customers and 6,200 sewer customers.

SEC RULE 15C2-12 CONTINUING DISCLOSURES ANNUAL OPERATING INFORMATION SECTION (Unaudited)

### General-

The water and sewer system is composed of a water storage and distribution system and a wastewater collection and disposal system. The City does not own or operate any water treatment facility or wastewater treatment facility but instead contracts with third party providers for those services. The Mayor and City council have ultimate authority and control over the policy and rate setting of the System. Water and sewer service is available to all residents and businesses with the City. The water system does not serve customers outside the corporate limits of the City. As of December 31, 2022, the water system provides water to 2,986 customers in the City. The Sewer system serves approximately 6,226 customers, 4,110 of whom are in the City and 2,116 of whom are outside the City limits.

#### Water system-

The City's water system consists of a retail water distribution system with one ground water storage tank that has a two million gallon storage capacity. The City purchases virtually all of its treated water from the Tennessee-American Water Company (Tennessee American), a Tennessee Corporation and public utility that owns and operates a water utility system in and around the City of Chattanooga, Tennessee.

On May 13, 2013, the City entered into a new contract with Tennessee-American (the "Water Contract"). The Water Contract provides that the City will purchase a minimum of 273,750,000 gallons of water per year (750,000 per day average) on a take-or-pay basis. The Water Contract provides that, except in the unlikely circumstance of water being unavailable at a level that meets the City's water demand (and then, only to the extent of such unavailability), the City may not purchase potable water from other sources or reduce its purchases from Tennessee-American by developing its own water source or by purchasing water from another source. The Water Contract is for a three (3) year term and shall be automatically renewed for renewal terms of three (3) years unless either party provides written notice not less than one year prior to the end of such term that the Water Contract will be terminated.

On September 24, 1999, the City entered into a Service Delivery Strategy Agreement with Catoosa County, Georgia, the City of Ringgold, Georgia, and the Catoosa Utility District Authority. The Service Delivery Strategy Agreement is required under Georgia law to help ensure a clean, safe, and adequate water supply. The Service Delivery Strategy Agreement has a term of 25 years and can be extended for another 25 years upon mutual agreement of all the parties thereto.

The City has three connections to the Tennessee-American water system and two connections to the Catoosa Utility District Authority water system. Tennessee-American's water source is the Tennessee River. The Catoosa Utility District Authority's water source is Yates Springs, as well as the Tennessee River through water it purchases from the Eastside Utility District in Chattanooga, Tennessee.

The City's water distribution system consists of approximately 35 miles of pipelines ranging in size from 2" to 12" in diameter with the majority being 8" mains. Pipelines are made of ductile iron, PVC and AC. Approximately 100% of the pipelines have been in service for one year or more, with the oldest pipelines installed approximately 100 years ago. Pipelines that are prone to failure and older pipelines are replaced under the City's Capital Improvement Plan and Expenditure Project, which is typically authorized every year. The distribution system covers over 80% of the developed area within the City limits. The remaining 20% of the City is covered by the Catoosa Utility District and Tennessee American Water Company. All water mains are looped where possible. Valves are uniformly installed to allow for system isolation to make repairs as needed.

Water system- (continued)

To comply with Georgia EPD regulations, the City conducts regular inspections, including cleaning and painting, as needed, of its water storage tanks.

The general condition of the distribution network is good and has an acceptable level of water loss as determined by EPD audits.

Sewer system-

The City's sewer system is available to all areas within the corporate limits of the City. In addition, in 1994, the Catoosa Utility District Authority gave the City ownership of the existing sewer lines outside the City within the West Chickamauga Creek drainage basin. The sewer system transports sewage through the Northwest Georgia Interceptor Sewer System to Chattanooga's Moccasin Bend Wastewater Treatment Facility for treatment.

The City discharges its wastewater into Chattanooga's Moccasin Bend Wastewater Treatment Facility pursuant to a new contract (the "Sewer Contract") entered into on May 18, 2017, between the City and Chattanooga. The term of the Sewer Contract is for a period of 15 years from the date of its execution, which means it expires May 18, 2032. The City and Chattanooga entered into the Sewer Contract after the Consent Decree described next went into effect.

Chattanooga entered into a consent decree with the United States Environmental Protection Agency and the State of Tennessee, in the case styled *United States of America et. al. v. City of Chattanooga*, No, 1:12-cv-00245, which became effective on April 23, 2013 (the "Consent Decree"). The Consent Decree addressed Chattanooga's sanity sewer overflows. Many of the requirements imposed on Chattanooga pursuant to the Consent Decree flow down to the City under the Sewer Contract. Accordingly, the City has undertaken a variety of different capital projects to improve the condition of its sewers and thereby reduce the occurrence of its sanitary sewer overflows. To date, the City has accomplished all required projects within the timeframe provided under the Sewer Contract. The establishment of a Capacity Assurance Program has been completed. The City's Capacity Assurance Program is subject to annual review by Chattanooga.

Pursuant to the Sewer Contract, Chattanooga is responsible for the conveyance of the City's wastewater from the points of interconnection to Chattanooga's treatment facilities and is also responsible for the appropriate treatment and disposal of said wastewater. For all City wastewater treated by Chattanooga at the Moccasin Bend Wastewater Treatment Plant, the City pays Chattanooga based on the applicable rates in the Chattanooga City Code Chapter 31, Article II, Section 31-36, § (c) and (d), as set forth in the Sewer Contract.

Chattanooga covenants in the Sewer Contract that in no event shall the City be charged at a rate greater than the most favorable contract or practice into which Chattanooga may enter in the future for sewage treatment. In the event of any such favorable contract or practice by Chattanooga, then the City shall automatically benefit from the lower rate. Chattanooga agrees to review rates annually and to give the City no less than 60 days' notice of any proposed rate increase.

Sewer system- (continued)

Pursuant to an overall plan of the State of Georgia Department of Natural Resources, Environmental Protections Division ("EPD") for a regional solution to the wastewater treatment problems in the area, the State of Georgia funded the construction of interceptor sewers, force mains, and pump stations in order to accommodate wastewater flows from the City and certain portions of Catoosa County and Walker County. The wastewater flow from the City and Catoosa and Walker Counties is transported to the Moccasin Bend Regional Wastewater Treatment Facility. This sewer system is known as the Northwest Georgia Interceptor Sewer System. The Northwest Georgia Interceptor Sewer System is owned and maintained by the City of Chattanooga.

Chattanooga owns and operates the Moccasin Bend Wastewater Treatment Facility. The 1976 Clean Water Act 201/208 Facility Plans designate the Moccasin Bend Wastewater Treatment Facility as the regional treatment facility for the Chattanooga/North Georgia area. Currently, the Moccasin Bend Wastewater Treatment Facility provides wastewater treatment service for the City, Chattanooga, the City of Collegedale, Tennessee; part of the Hixson Utility District service area in Hamilton County, Tennessee; City of Red Bank, Tennessee; City of East Ridge, Tennessee; City of Soddy Daisy, Tennessee; City of Rossville, Georgia; City of Fort Oglethorpe, Georgia; Town of Lookout Mountain, Tennessee; City of Walker County and Catoosa County, Georgia.

Chattanooga's Waste Resources Division administers the Moccasin Bend Wastewater Treatment Facility. Rates for collection and treatment of wastewater are established each year based on projected costs and revenues. The City Council of Chattanooga has ultimate authority regarding operations of its sewer system and rate setting for wastewater treatment services. Uniform rates for operations and maintenance and debt service are established yearly for all regional users of the Moccasin Bend Wastewater Treatment Facility. The aggregate rate is required by the EPD to be uniform system-wide. The aggregate regional rates for the last six years per thousand gallons of wastewater treated at the Moccasin Bend Wastewater Treatment Facility are as follows:

|                  | Rate Per 1,000 |
|------------------|----------------|
| Effective Date   | Gallons        |
| July 1, 2017     | 0.8434         |
| July 1, 2018     | 0.8434         |
| July 1, 2019     | 2.4033         |
| July 1, 2020     | 2.4033         |
| July 1, 2021     | 2.5475         |
| December 1, 2022 | 2.7003         |

The wastewater collection system operates under gravity flow (with some force mains) and uses 17 wastewater pumping stations and approximately 85 miles of collection sewers, which transport primarily sanitary sewage. Approximately 90% of the sewer system is drained by gravity, and the remainder requires pumping at least once. The collection and conveyance system uses a combination of 4-inch to 24-inch sewers. Most of the sewers are made of PVC. Approximately 90% of the sewers have been in service for one year or more, with the oldest sewers installed approximately 65 years ago. Portions of the collection and conveyance system have standby pumps and a standby power system. The general condition of the collection and conveyance system is good.

Capital improvements to the water and sewer system from current funds-

Over the years, the City has enlarged and extended its water and sewer system with funds derived from revenues of the System, City funding, GEFA Loans, and Federal grants. The following table shows the amounts from such sources spent on capital improvements to the System during the last six fiscal years.

| Fiscal Year |          |       |         |             |             |             |           |
|-------------|----------|-------|---------|-------------|-------------|-------------|-----------|
| Ended       | System   | GEFA  | Federal | Series 2009 | Series 2014 | Series 2019 |           |
| December 31 | Revenues | Loans | Grants  | Bonds       | Bonds       | Bonds       | Total     |
| 2018        | -        | 2,680 | -       | -           | 1,453,092   | -           | 1,455,772 |
| 2019        | -        | -     | -       | -           | -           | -           | -         |
| 2020        | -        | -     | -       | -           | -           | 2,056,423   | 2,056,423 |
| 2021        | -        | -     | -       | -           | -           | 1,219,888   | 1,219,888 |
| 2022        | -        | -     | -       | -           | -           | 1,748,044   | 1,748,044 |

## Water and Sewer System: Governmental Approvals and Environmental Regulation

<u>State Requirements</u>. The Georgia Water Quality Control Act authorizes EPD, to regulate the withdrawal of water from rivers, lakes, and streams in Georgia. Since the City purchases all of its water from a third party, the City has no withdrawal permits.

From March 7, 2005 to March 2, 2018, the City was operating under an EPD consent order, EPD-WQ-4371. The EPD provides for fines to be levied for all owners/operators of sewer systems of up to \$50,000 if sewage spills into state waters. Under the EPD consent order, the City agreed with EPD that if a sewage spill into state waters occurs, a stipulated penalty of \$1,000 would apply. The City made one such \$1,000 payment in 2016, two in 2015, and one in 2014, in addition to payments in prior years. The City undertook efforts to remedy the spill issues, and in March 2018, EPD closed the consent order because the City had not had a spill since February 3, 2016.

However, the City subsequently experienced three sewage spills into state waters in 2018 due to excessive rain water, for which the City paid a total of \$4,125.00 in penalties to EPD. One spill occurred at a pump station where the City's pumps were unable to handle the rain water flow. In January 2019, the City Council approved \$13,218 in upgrades for this pump station. To further address these overflow issues, in May 2019, the City Council approved a \$1,866,829 sanitary sewer rehabilitation project, which was completed in 2019. In order to gauge the success of this project, on October 14, 2019, the City Council approved a system-wide sewer flow monitoring program. The City continues to monitor sewer flow and uses that data to determine any further necessary courses of action.

<u>Federal Requirements</u>. The City's wastewater operations are subject to the regulatory requirements imposed by the Federal Water Pollution Control Act, as amended (the "Clean Water Act"). The regulatory requirements are administered by the Federal Environmental Protection Agency ("EPA") through the EPD. Regulations of these agencies deal primarily with the quality of effluent which may be discharged from the City's wastewater treatment facilities, the disposal of sludge generated by the wastewater treatment plant, the discharge of pollutants into the groundwater, and the nature of waste material (particularly industrial waste) discharged into the collection system. As a condition of having received Federal EPA grant funds under the Clean Water Act for planning, design, and construction of various wastewater projects, the City is subject to additional regulatory requirements. Among the grant-related requirements are guidelines which must be followed concerning planning methodologies, design criteria, construction activities, and the operation, maintenance, and financing of facilities. The City is complying with all such grant-related regulations.

Capital improvements to the water and sewer system from current funds- (continued)

To comply with other federal regulations concerning the discharge of waste materials into the sewer system, the City must administer and enforce industrial pretreatment limitation standards upon users of the sewer system. The City has had an industrial waste program in effect since 1970.

Number of water and sewer customers-

The following table shows historical numbers of active water and sewer customers of the System for the last seven fiscal years who are billed directly by the City. There are approximately 2,548 customers of the System who are billed by the Catoosa Utility District. This table does not include inactive meters.

|                          | 2016  | 2017  | 2018  | 2019  | 2020  | 2021  | 2022  |
|--------------------------|-------|-------|-------|-------|-------|-------|-------|
| Water                    |       |       |       |       |       |       |       |
| Residential <sup>1</sup> | 2,779 | 2,854 | 2,906 | 3,190 | 3,191 | 3,250 | 2,652 |
| Commercial               | 339   | 352   | 355   | 385   | 378   | 380   | 334   |
| Total                    | 3,118 | 3,206 | 3,261 | 3,575 | 3,569 | 3,630 | 2,986 |
|                          |       |       |       |       |       |       |       |
| Sewer                    |       |       |       |       |       |       |       |
| Residential <sup>1</sup> | 3,262 | 3,540 | 3,588 | 3,728 | 3,887 | 4,040 | 5,750 |
| Commercial               | 292   | 303   | 312   | 329   | 342   | 353   | 476   |
| Total                    | 3,554 | 3,843 | 3,900 | 4,057 | 4,229 | 4,393 | 6,226 |

<sup>1</sup> Includes apartment complexes, which are served by a single connection.

Historical water and sewer usage-

The following table shows historical data of water and sewer demand for the last six fiscal years.

|             | Daily Water Consumption |               |  | Daily Sewe | r Consumption |
|-------------|-------------------------|---------------|--|------------|---------------|
| Fiscal Year | Peak (MDG)              | Average (MDG) |  | Peak (MDG) | Average (MDG) |
| 2017        | 0.90                    | 0.77          |  | 2.84       | 2.28          |
| 2018        | 0.92                    | 0.85          |  | 4.66       | 3.35          |
| 2019        | 0.95                    | 0.84          |  | 5.43       | 2.76          |
| 2020        | 1.17                    | 0.76          |  | 4.75       | 1.55          |
| 2021        | 0.83                    | 0.68          |  | 4.11       | 2.14          |
| 2022        | 0.84                    | 0.75          |  | 3.17       | 1.62          |

Ten largest water and sewer customers-

The following table shows the ten largest water and sewer customers of the System for the fiscal year ended December 31, 2022. No independent investigation has been made of, and consequently no representation can be made as to, the stability or financial condition of any of the customers listed below or that such customers will continue to maintain their status as major customers of the water system.

| Customer                             | Type of Business | Gallons Metered<br>(000s) | Annual Water and<br>Sewer Revenue | Revenues as a<br>Percent of Total<br>System Charges |
|--------------------------------------|------------------|---------------------------|-----------------------------------|---|
| Catoosa County Development Authority | Goverment        | 9,495                     | \$ 136,705                        | 2.01%   |
| The Crossing Apartments              | Apartments       | 2,741                     | 97,301                            | 1.43%   |
| Hallmark-Oglethorpe LLC              | Apartments       | 4,257                     | 79,075                            | 1.16%   |
| Parkside Operations                  | Healthcare       | 2,140                     | 75,612                            | 1.11%   |
| Lakeshore Apartments                 | Apartments       | 3,535                     | 62,807                            | 0.92%   |
| GC of FO                             | Restaurant       | 2,414                     | 60,214                            | 0.89%   |
| Ft. O Nursing Ctr Pruitt Corp        | Healthcare       | 1,311                     | 40,174                            | 0.59%   |
| CVS Pharmacy Inc.                    | Retail           | 5,267                     | 32,912                            | 0.48%   |
| Park Knoll Apartments                | Apartments       | 3,209                     | 32,289                            | 0.48%   |
| Walmart Store                        | Retail           | 2,221                     | 14,933                            | 0.22%   |
| Total                                |                  | 36,590                    | \$ 632,022                        | <u>9.30%</u>  |

Based on water and sewer charges for services of \$6,797,213 for the fiscal year ended December 31, 2022.

#### System management-

The City has a total of 9 employees who work in the System. The day-to-day operation of the System is under the direction of Courtney Johnson, who has been Director of Public Utilities since November 2019. Mr. Johnson holds a State of Georgia certification in water distribution and maintenance technology.

#### Rate setting process-

The Mayor and City Council have the ultimate authority to set the City's water and sewer rates. The rate structure is reviewed annually as part of its budgetary process. If increases to the water and/or sewer rates or any fees related to the System (such as septic tank dump fees or meter installation fees) are deemed necessary, the City Manager recommends those increases to the City Council to take action on such changes.

Billing and collection policy-

Monthly bills are prepared based on usage during the previous month. All meters are read between the 15<sup>th</sup> and 18<sup>th</sup> of each month and completed by the end of each month. The bills are computed by using the amount of usage determined by the meter readings. The monthly bills are prepared and mailed during the first week of the month. The water and sewer bills are due upon receipt. For bills not paid by the 20th of each month, a 10% fee is imposed. Bills are then subject to cutoff if not paid by the 30th of each month. A \$45 reconnect fee is charged to each residential customer and \$125 to each commercial customer for services discontinued due to nonpayment of water and sewer bill. New residential customers are charged a meter deposit of \$75 for homeowners and \$125 for rental units and new commercial customers are charged a meter deposit ranging from \$150 to \$450 depending upon the size of the water line. Meter deposits are refunded only upon the customer's termination of service.

Comparison of monthly bills for water and sewer services-

Set forth below is a comparison of average equivalent monthly residential water and sewer bills of customers of the System and customers of the City of Ringgold and the Catoosa Utility District. The rates shown are for service within City limits for 2,000 gallons of water used.

| Fort  |    |          |    |          |    | oosa Utility |
|-------|----|----------|----|----------|----|--------------|
|       | Og | lethorpe |    | Ringgold | ]  | District     |
| Water | \$ | 18.01    | \$ | 15.00    | \$ | 15.00        |
| Sewer |    | 28.58    |    | 16.83    |    | 37.16        |
| Total | \$ | 46.59    | \$ | 31.83    | \$ | 52.16        |

Rates, fees, and charges-

Monthly service charges for water and sewer services generally consist of a monthly demand charge based upon the size of a customer's water meter plus a volume charge applied to the monthly water consumption. In addition, connection fees varying by water meter size are charged to new customers connecting to the System.

The water and sewer rates to all customers within each class of service within the City are uniform. Other than water service provided to the City and its departments, the City does not provide any free water or sewer service.

Pursuant to an Act of the General Assembly of the State of Georgia, which became effective on May 1, 1997, each Georgia county and the municipalities within such county were required to execute an agreement for the implementation of a local government service delivery strategy. The Act required that the strategy promote the delivery of local government services in the most efficient, effective, and responsive manner and identify steps to be taken to remediate or avoid overlapping and unnecessary competition and duplication of service delivery. Pursuant to the Act, the strategy must provide that water or sewer fees charged to customers located outside the geographic boundaries of a service provider may not be arbitrarily higher than fees charged to customers of such service which are located within the geographic boundaries of the service provider. Georgia law requires that local governments participate in a plan known as the Service Delivery Strategy to minimize inefficiencies resulting from duplication of services and competition between local governments and to enhance the services' efficiency and responsiveness. The City is in compliance with the Service Delivery Strategy approved and adopted in 1998 by certain local governments located within Catoosa County (Catoosa County, Catoosa Utility District Authority, the City of Ringgold, and the City).

#### Rates, fees, and charges- (continued)

The City has adjusted its water and sewer rate schedules annually, except for 2020. A summary of the general rate schedule in effect since January 1, 2017, to present is set forth below. On December 13, 2021, the City Council adopted a resolution providing for new rates for water and sewer effective January 1, 2022. An additional sewer rate increase was approved effective July 1, 2022.

| Toved effective July 1, 2022.   |       | 2017     |      | 2018  | 2019        | 2020        | 2021        | 2022        |
|---------------------------------|-------|----------|------|-------|-------------|-------------|-------------|-------------|
| Inside City Water Rate          |       |          |      |       |             |             |             |             |
| Residential                     |       |          |      |       |             |             |             |             |
| First 2,000 gal. (min.)         | \$    | 17.49    | \$   | 17.49 | \$<br>17.49 | \$<br>17.49 | \$<br>17.49 | \$<br>18.01 |
| Each additional 1,000 gal.      | \$    | 4.62     | \$   | 4.62  | \$<br>4.62  | \$<br>4.62  | \$<br>4.62  | \$<br>4.76  |
| Commercial                      |       |          |      |       |             |             |             |             |
| First 2,000 gal. (min.)         | \$    | 22.96    | \$   | 22.96 | \$<br>22.96 | \$<br>22.96 | \$<br>22.96 | \$<br>23.65 |
| Each additional 1,000 gal.      | \$    | 8.87     | \$   | 8.87  | \$<br>8.87  | \$<br>8.87  | \$<br>8.87  | \$<br>9.14  |
| Inside City Sewer Rate          |       |          |      |       |             |             |             |             |
| Residential                     |       |          |      |       |             |             |             |             |
| First 2,000 gal. (min.)         | \$    | 18.98    | \$   | 21.82 | \$<br>22.91 | \$<br>22.91 | \$<br>24.92 | \$<br>28.58 |
| Each additional 1,000 gal.      | \$    | 5.00     | \$   | 5.75  | \$<br>6.04  | \$<br>6.04  | \$<br>6.46  | \$<br>7.54  |
| Commercial                      |       |          |      |       |             |             |             |             |
| First 2,000 gal. (min.)         | \$    | 24.30    | \$   | 27.95 | \$<br>29.35 | \$<br>29.35 | \$<br>31.81 | \$<br>36.61 |
| Each additional 1,000 gal.      | \$    | 9.51     | \$   | 10.94 | \$<br>11.49 | \$<br>11.49 | \$<br>12.29 | \$<br>14.33 |
| Outside City Sewer Rate (Catoos | sa Ut | ility Wa | ter) |       |             |             |             |             |
| Residential                     |       |          |      |       |             |             |             |             |
| First 2,000 gal. (min.)         | \$    | 24.67    | \$   | 28.37 | \$<br>29.79 | \$<br>29.79 | \$<br>31.87 | \$<br>37.16 |
| Each additional 1,000 gal.      | \$    | 6.50     | \$   | 7.48  | \$<br>7.85  | \$<br>7.85  | \$<br>8.40  | \$<br>9.79  |
| Commercial                      |       |          |      |       |             |             |             |             |
| First 2,000 gal. (min.)         | \$    | 31.59    | \$   | 36.33 | \$<br>38.15 | \$<br>38.15 | \$<br>40.82 | \$<br>47.59 |
| Each additional 1,000 gal.      | \$    | 12.36    | \$   | 14.21 | \$<br>14.92 | \$<br>14.92 | \$<br>15.96 | \$<br>18.61 |
| Outside City Sewer Rate (TN A   | meri  | can Wat  | er)  |       |             |             |             |             |
| Residential                     |       |          |      |       |             |             |             |             |
| First 2,000 gal. (min.)         | \$    | 25.08    | \$   | 28.78 | \$<br>30.20 | \$<br>30.20 | \$<br>32.28 | \$<br>37.57 |
| Each additional 1,000 gal.      | \$    | 6.50     | \$   | 7.48  | \$<br>7.85  | \$<br>7.85  | \$<br>8.40  | \$<br>9.79  |
| Commercial                      |       |          |      |       |             |             |             |             |
| First 2,000 gal. (min.)         | \$    | 32.00    | \$   | 36.74 | \$<br>38.56 | \$<br>38.56 | \$<br>41.23 | \$<br>48.00 |
| Each additional 1,000 gal.      | \$    | 12.36    | \$   | 14.21 | \$<br>14.92 | \$<br>14.92 | \$<br>15.96 | \$<br>18.61 |
|                                 |       |          |      |       |             |             |             |             |

Five year net assets history-

The table below sets forth a historical statement of net assets for the past five fiscal years of the system.

#### Proprietary Fund – Water and Sewer Fund Historical Statements of Net Assets

|                                 | 2018         | 2019         | 2020         | 2021         | 2022         |
|---------------------------------|--------------|--------------|--------------|--------------|--------------|
| Current assets                  |              |              |              |              |              |
| Cash and cash equivalents       | \$ 7,069,291 | \$ 2,984,385 | \$ 8,658,982 | \$ 9,783,068 | \$ 6,835,766 |
| Certificates of deposit         | -            | 4,081,343    | -            | -            | -            |
| Investments                     | -            | -            | -            | -            | 4,999,897    |
| Receivables, net of allowance   |              |              |              |              |              |
| for uncollectibles              | 653,274      | 507,564      | 559,377      | 492,859      | 510,738      |
| Inventory                       | -            | -            | 62,694       | 59,633       | 62,380       |
| Interest receivable             | 29,365       | 80,760       | -            | -            | -            |
| Due from other funds            | 50,491       | 22,105       | 19,495       | 16,874       | 16,101       |
| Due from other governments      | 74,682       | 48,090       | 114,714      | 80,228       | 2,107        |
| Prepaid insurance               | 15,564       | 34,472       | 41,336       | 39,139       | 26,988       |
| Total current assets            | 7,892,667    | 7,758,719    | 9,456,598    | 10,471,801   | 12,453,977   |
| Long-term assets                |              |              |              |              |              |
| Restricted assets               |              |              |              |              |              |
| Investments in CDs or MM,       | 1,103,449    | 4,339,765    | 893,520      | -            | -            |
| restricted by bond covenants    | , ,          | <i>, ,</i>   | ,            |              |              |
| Bond interest and sinking funds | 222,688      | 223,438      | 262,457      | 262,557      | 262,541      |
| Capital assets                  |              |              |              |              |              |
| Land and other non-depreciable  | 1,666,272    | 2,305,404    | 2,526,267    | 279,152      | 2,027,196    |
| assets                          |              |              |              |              |              |
| Property, plant and equipment   | 31,434,797   | 32,928,918   | 36,177,950   | 39,754,065   | 39,833,292   |
| Accumulated depreciation        | (9,714,014)  | (10,456,322) | (11,179,924) | (12,056,724) | (13,009,120) |
| Other assets                    |              |              |              |              |              |
| Prepaid bond insurance          | 12,962       |              |              |              |              |
| Total long-term assets          | 24,726,154   | 29,341,203   | 28,680,270   | 28,239,050   | 29,113,909   |
| Total assets                    | 32,618,821   | 37,099,922   | 38,136,868   | 38,710,851   | 41,567,886   |
|                                 | , -,-        | , - ,        | , -,0        |              | , .)         |

Proprietary Fund - Water and Sewer Fund

Five year net assets history- (continued)

#### Historical Statements of Net Assets 2020 2021 2022 2018 2019 Deferred outflows of resources Bond issue costs 532.139 470,754 444,232 \$ 417,711 \$ \$ 497,275 \$ \$ Pension related items 195.028 223.309 401.317 300,456 192.262 1,129,136 Deferred loss on debt refunding 776,434 1,344,210 1,272,519 1,200,828 Total deferred outflows of resources 1,503,601 2,064,794 2,144,590 1,945,516 1,739,109 Current liabilities Current maturities of notes and bonds 500,000 700,000 640,000 615,000 665,000 Accounts payable 409,028 771,137 592,719 451,333 608,484 Payroll withholdings and accruals 14,372 18.636 21,866 21,542 19,587 Accrued interest payable 108,702 102.552 96.152 97.683 \_ Due to other funds 829 1,352 1,014 1,679 Compensated absences 42.255 48,184 44,491 40,931 35.856 Customer deposits 180,070 183,915 210,215 201,475 215,188 Other 38,045 --Total current liabilities 1,468,252 1,244,237 1,723,224 1,623,312 1,640,267 Long-term liabilities Bonds payable, net of current portion 12,448,015 15,277,523 14,637,055 13,971,587 13,281,119 Notes payable 2,680 Net pension liability 478,881 558,840 880,564 372,272 318,028 Total long-term liabilities 12,929,576 15,836,363 15,517,619 14,343,859 13,599,147 Total liabilities 14,173,813 17,559,587 17,140,931 15,812,111 15,239,414 Deferred inflows of resources Pension related items 102,900 62,802 36,441 396,838 259,162 Net position Net investment in capital assets 10,439,040 8,800,477 12,272,238 13,364,906 14,905,249 Restricted for debt service 222,688 223,438 262,557 262,557 262,541 Unrestricted 9,183,981 10,569,291 12,518,412 10,819,955 12,640,629 Total net position \$ 19,845,709 \$ 21,542,327 \$ 23,104,086 \$ 24,447,418 \$ 27,808,419

Five year operating history-

The table below sets forth a historical, comparative summary of revenues and expenses for the past five fiscal years of the System. Information in the table for fiscal years 2018 to 2022 has been extracted from the "City of Fort Oglethorpe, Georgia, Proprietary Fund - Water and Sewer Fund, Statement of Revenues, Expenses and Changes in Net Position," contained within the financial statements of the City for the fiscal years ended December 31, 2018 to December 31, 2022. Although taken from audited financial statements for fiscal years 2018 through 2022, no representation is made that the information is comparable from year to year, or that the information as shown, taken by itself, presents fairly the results of operation of the individual systems or the System for the fiscal year 2022, which is included in this Official Statement, and to the audited financial statements of the City for fiscal year 2021, copies of which are available from the City upon request.

| Historical Statement of Revenues,   |             |             |             |             |             |  |  |  |
|-------------------------------------|-------------|-------------|-------------|-------------|-------------|--|--|--|
| Expenses, and Changes in Net Assets |             |             |             |             |             |  |  |  |
|                                     | 2018        | 2019        | 2020        | 2021        | 2022        |  |  |  |
| Operating revenues                  |             |             |             |             |             |  |  |  |
| Water sales                         | \$1,495,755 | \$1,566,641 | \$1,510,351 | \$1,571,027 | \$1,592,221 |  |  |  |
| Sewer charges                       | 3,973,501   | 4,179,152   | 4,288,529   | 4,665,243   | 5,034,766   |  |  |  |
| Water and sewer taps                | 43,500      | 80,750      | 151,798     | 91,000      | 130,910     |  |  |  |
| Meter and reconnect fees            | 37,847      | 38,529      | 47,821      | 39,665      | 39,316      |  |  |  |
| Local government grants             | 739,815     | 204,422     | 1,257,495   | 474,551     | 1,748,044   |  |  |  |
| Other                               | 74,120      | 75,082      | 83,655      | 103,716     | 100,525     |  |  |  |
| Total revenues                      | 6,364,538   | 6,144,576   | 7,339,649   | 6,945,202   | 8,645,782   |  |  |  |
| Operating expenses                  |             |             |             |             |             |  |  |  |
| Depreciation and amortization       | 828,053     | 824,412     | 919,937     | 975,012     | 1,050,608   |  |  |  |
| General operating expense           | 3,810,749   | 3,840,095   | 5,135,281   | 4,735,469   | 4,474,970   |  |  |  |
| Total expenses                      | 4,638,802   | 4,664,507   | 6,055,218   | 5,710,481   | 5,525,578   |  |  |  |
| Operating income                    | 1,725,736   | 1,480,069   | 1,284,431   | 1,234,721   | 3,120,204   |  |  |  |

#### Water and Sewer Fund Historical Statement of Revenues, Expenses, and Changes in Net Assets

Five year operating history- (continued)

# Water and Sewer Fund<br/>Historical Statement of Revenues,<br/>Expenses, and Changes in Net Assets2018201920202021Non-operating revenue (expense)<br/>Interest revenue53,737115,96152,54936,020

2022

| Interest revenue                         | 53,737               | 115,961              | 52,549        | 36,020        | 55,285        |
|--|----------------------|----------------------|---------------|---------------|---------------|
| Gain (Loss) on disposal of capital asset | (263,785)            | 1,235                | 33,000        | -             | -             |
| Interest expense                         | (398,094)            | (293,070)            | (457,094)     | (428,659)     | (403,809)     |
| Total non-operating revenue (expense)    | (608,142)            | (175,874)            | (371,545)     | (392,639)     | (348,524)     |
| Income (loss) before operating transfers | 1,117,594            | 1,304,195            | 912,886       | 842,082       | 2,771,680     |
| Transfers from other funds               | 292,500              | 392,423              | 606,250       | 501,250       | 589,321       |
| Change in net position                   | 1,410,094            | 1,696,618            | 1,519,136     | 1,343,332     | 3,361,001     |
| Net position<br>Beginning                | 18,435,615           | 19,845,709           | 21,542,327    | 23,104,086    | 24,447,418    |
| Prior period adjustment                  |                      |                      | 42,623        |               |               |
| Beginning, as restated                   | 18,435,615           | 19,845,709           | 21,584,950    | 23,104,086    | 24,447,418    |
| Ending                                   | <u>\$ 19,845,709</u> | <u>\$ 21,542,327</u> | \$ 23,104,086 | \$ 24,447,418 | \$ 27,808,419 |

Debt service schedule-

\_\_\_\_\_

Set forth below are the principal and interest payment requirements of the City with respect to the Bonds.

| FYE<br>(December 31) | Principal of the Interest on the<br>Bonds Bonds |               |    |              | Total Debt<br>Service |               |
|----------------------|---|---------------|----|--------------|-----------------------|---------------|
| 2022                 | \$  | 640,000.00    | \$ | 410,208.76   | \$                    | 1,050,208.76  |
| 2023                 |   | 665,000.00    |    | 384,608.76   |                       | 1,049,608.76  |
| 2024                 |   | 690,000.00    |    | 358,008.76   |                       | 1,048,008.76  |
| 2025                 |   | 720,000.00    |    | 330,408.76   |                       | 1,050,408.76  |
| 2026                 |   | 750,000.00    |    | 301,608.76   |                       | 1,051,608.76  |
| 2027                 |   | 770,000.00    |    | 279,108.76   |                       | 1,049,108.76  |
| 2028                 |   | 795,000.00    |    | 256,008.76   |                       | 1,051,008.76  |
| 2029                 |   | 815,000.00    |    | 232,158.76   |                       | 1,047,158.76  |
| 2030                 |   | 835,000.00    |    | 215,858.76   |                       | 1,050,858.76  |
| 2031                 |   | 860,000.00    |    | 190,808.76   |                       | 1,050,808.76  |
| 2032                 |   | 885,000.00    |    | 165,008.76   |                       | 1,050,008.76  |
| 2033                 |   | 905,000.00    |    | 145,096.26   |                       | 1,050,096.26  |
| 2034                 |   | 925,000.00    |    | 124,733.76   |                       | 1,049,733.76  |
| 2035                 |   | 945,000.00    |    | 102,765.00   |                       | 1,047,765.00  |
| 2036                 |   | 970,000.00    |    | 79,140.00    |                       | 1,049,140.00  |
| 2037                 |   | 995,000.00    |    | 54,405.00    |                       | 1,049,405.00  |
| 2038                 |   | 1,020,000.00  |    | 27,540.00    |                       | 1,047,540.00  |
|                      | \$  | 14,185,000.00 | \$ | 3,657,476.38 | \$                    | 17,842,476.38 |

Historical and pro-forma debt service coverage ratios-

The net revenues of the System will be pledged to the payment of the Bonds. Set forth below are historical and pro-forma debt service coverage ratios. The historical figures are based upon net revenues of the System available for debt service that occurred during fiscal year 2017 through fiscal year 2022. The pro-forma figures are based upon the City's financial forecast of the net revenues of the System available for debt service for fiscal years 2023 through 2026.

Historical and pro-forma debt service coverage ratios- (continued)

| Historical:            | 2022         | 2021                | 2020                | 2019                | 2018         |
|------------------------|--------------|---------------------|---------------------|---------------------|--------------|
| Operating revenues     | \$ 8,645,782 | \$ 6,945,202        | \$ 7,339,649        | \$ 6,144,576        | \$ 6,364,538 |
| Operating expenses     | (5,525,578)  | (5,710,481)         | (6,055,218)         | (4,664,507)         | (3,810,749)  |
| Interest earnings      | 55,285       | 36,020              | 52,549              | 115,961             | 53,737       |
| Transfer revenues      | 589,321      | 501,250             | 606,250             | 392,423             | 292,500      |
| RADS with transfers    | \$ 3,764,810 | <u>\$ 1,771,991</u> | <u>\$ 1,943,230</u> | <u>\$ 1,988,453</u> | \$ 2,900,026 |
| RADS without transfers | \$ 3,175,489 | <u>\$ 1,270,741</u> | <u>\$ 1,336,980</u> | <u>\$ 1,596,030</u> | \$ 2,607,526 |
| Annual debt service    | \$ 1,050,209 | \$ 1,049,809        | \$ 1,056,382        | \$ 890,730          | \$ 890,530   |
| DSCR with transfers    | 3.58         | 1.69                | 1.84                | 2.23                | 3.26         |
| DSCR without transfers | 3.02         | 1.21                | 1.27                | 1.79                | 2.93         |
|                        |              |                     |                     |                     |              |
| Proforma:              | 2023         | 2024                | 2025                | 2026                | 2027         |
| Operating revenues     | \$ 8,775,469 | \$ 8,907,101        | \$ 9,040,707        | \$ 9,176,318        | \$ 9,313,963 |
| Operating expenses     | (5,691,345)  | (5,862,086)         | (6,037,948)         | (6,219,087)         | (6,405,659)  |
| Interest earnings      | 420,000      | 380,000             | 340,000             | 180,000             | 100,000      |
| Transfer revenues      | 618,788      | 649,728             | 682,215             | 716,326             | 752,143      |
| RADS with transfers    | \$ 4,122,911 | \$ 4,074,743        | \$ 4,024,974        | <u>\$ 3,853,557</u> | \$ 3,760,447 |
| RADS without transfers | \$ 3,504,123 | \$ 3,425,015        | \$ 3,342,759        | \$ 3,137,231        | \$ 3,008,303 |
| Annual debt service    | \$ 1,049,609 | \$ 1,048,009        | \$ 1,050,409        | \$ 1,051,609        | \$ 1,049,109 |
| DSCR with transfers    | 3.93         | 3.89                | 3.83                | 3.66                | 3.58         |
| DSCR without transfers | 3.34         | 3.27                | 3.18                | 2.98                | 2.87         |

Operating budget of the system-

The staff of the System prepares an annual operating budget for the System for management control purposes. The staff of the System uses the cash basis of accounting in its annual operating budget for the System, which is not consistent with the basis of accounting used in the System's financial statements and which is not consistent with generally accepted accounting principles. The System's operating budget does provide for actual anticipated depreciation results for the year budgeted.

Set forth below is a summary of the City's operating budget for its water and sewer fund for the fiscal year ending December 31, 2023. The budget is based upon certain assumptions and estimates of the City's management regarding future events, transactions, and circumstances. Realizations of the results projected in this budget will depend upon implementation by management of policies and procedures consistent with the assumptions. Accordingly, the actual results achieved could materially vary from those projected in the budget shown.

#### Water and Sewer Fund Fiscal Year Ending December 31, 2023

| Operating revenues             |                 |
|--------------------------------|-----------------|
| Customer charges               | \$<br>7,012,285 |
| Tap fees                       | 97,000          |
| Meter installations            | 6,500           |
| Penalties                      | 80,000          |
| Interest income                | 25,000          |
| Miscellaneous                  | <br>45,095      |
| Total operating revenues       | \$<br>7,265,880 |
| Operating expenses             |                 |
| Water/sewer administration     | \$<br>1,192,440 |
| Sewer operations               | 4,580,423       |
| Sewer lift station maintenance | 115,397         |
| Water operations               | 1,005,367       |
| Contingencies                  | 320,000         |
| Maintenance and shop           | <br>52,253      |
| Total operating expenses       | \$<br>7,265,880 |

Government format and principal officials-

#### Mayor and City Council

The City is governed by a City Council composed of a Mayor and five council members. Members of the City Council are elected from five numbered posts in the City's single election district. Candidates for City Council must have been a City resident for 12 months prior to the date of election and must designate the post from which election is sought. The members of the City Council serve staggered four-year terms. The Mayor is the chief elected officer of the City. The Mayor presides at all City Council meetings and has the right to take part in deliberations, but cannot vote on any question except in case of a tie. Information regarding the Mayor and current City Council members as of December 31, 2022, is as follows:

| Name             | Term Expires      | Occupation        | Years on Council |
|------------------|-------------------|-------------------|------------------|
| Earl Gray, Mayor | December 31, 2023 | Retail - Retired  | 12               |
| Craig Crawford   | December 31, 2025 | Plumber           | 9                |
| Derek Rogers     | December 31, 2023 | Web Design        | 8                |
| Jim Childs       | December 31, 2025 | Retired           | 7                |
| Paula Stinnett   | December 31, 2025 | Teacher           | 9                |
| Rhonda James     | December 31, 2023 | Finance - Retired | 8                |

#### City Officials

The City Council appoints a City Manager. The City Manager is the chief executive and administrative officer of the City and has the responsibilities and duties, among other things, to (i) generally appoint and remove all City employees and administrative officers, (ii) direct and supervise all departments and divisions of the City, (iii) enforce all laws and ordinances of the City, and (iv) prepare and submit an annual operating budget to the City Council. Currently, the City Manager is Molly F. Huhn. Ms. Huhn was appointed as the City Manager by the City Council and began serving in that position on August 31, 2020. She received an undergraduate degree in Political Science from the University of South Carolina and a law degree from Michigan State University College of Law.

The current Finance Director is Phil Minton II. Mr. Minton has served as Finance Director since April 1, 2022. He received a Bachelor's Degree in Accounting from Tennessee Temple University in 1990.

#### Employee benefits-

The City's pension plan (the "Plan") is a noncontributory defined benefit pension plan covering all full-time employees. The Plan is administered by the Georgia Municipal Employees Benefits System ("GMEBS"), a statewide, multipleemployer type plan. GMEBS handles all administrative and investment functions relative to the Plan. Benefits are fully vested after five years of service.

Participants become eligible to retire at age 55, with 10 years of participation in the Plan or at age 65, with five years of participation in the Plan. Participating employees are not required to contribute to the Plan. The City is required to contribute 100% of the amounts necessary to fund the Plan at an actuarially determined rate. The current rate is 18.84% of annual covered payroll. Benefit provisions are established and amended by the authority of the City's governing body. The GMEBS issues a publicly available financial report that includes financial statements and required supplementary information for the Plan. That report may be obtained by writing to the Georgia Municipal Association, Risk Management and Employees Benefit Services, 201 Prior Street, SW, Atlanta, Georgia 30303.

#### Employee benefits- (continued)

The City's policy is to contribute the actuarially determined amount as recommended by GMEBS. The board of trustees of GMEBS has adopted an actuarial funding policy for determination of annual contributions and the systematic funding of liabilities arising under the plan. The annual recommended contribution is the sum of (i) the normal cost; (ii) the level dollar amortization of the unfunded actuarial accrued liability (initial unfunded actuarial accrued liability over 30 years from 1981 and changes in the unfunded actuarial accrued liability over 15 years for actuarial gains and losses, 20 years for plan provisions, and 30 years for actuarial assumptions and cost methods from the end of the year during which such changes arise); and (iii) interest on these amounts from the valuation date to the date contributions are paid (assumed monthly).

For the fiscal year ended December 31, 2022, the City's annual pension cost was \$614,766, which was equal to the City's required and actual contributions. The required contribution was determined as part of the July 1, 2022 actuarial valuation using the projected unit credit actuarial cost method. The actuarial assumptions include (a) 7.375% investment rate of return, (b) 2.25% projected salary increases, (c) no cost of living adjustment, and (d) no inflation rate adjustment. The period, and related method, for amortizing the initial unfunded actuarial accrued liability is 30 years from 1982 and changes in the unfunded actuarial accrued liability over 15 years for actuarial gains and losses, 20 years for plan provisions, and 30 years for actuarial assumptions and cost methods as a level dollar amount.

| Fiscal Year Ended<br>December 31 | Cost<br>("APC") |         | Percentage APC<br>Contributed |
|----------------------------------|-----------------|---------|-------------------------------|
| 2017                             | \$              | 411,451 | 100%                          |
| 2018                             |                 | 383,544 | 100%                          |
| 2019                             |                 | 467,200 | 100%                          |
| 2020                             |                 | 497,604 | 100%                          |
| 2021                             |                 | 578,080 | 100%                          |
| 2022                             |                 | 614,766 | 100%                          |

The chart below shows the annual pension cost for the current year and the prior four years along with the percentage actually contributed by the City:

As of July 1, 2022, the most recent actuarial valuation date, the funded status of the Plan for the last five years was as follows:

| Actuarial<br>Valuation<br>Date | Actuarial<br>Value of<br>Assets | Accrued<br>Liability<br>(AAL) |            | Actuarial<br>Unfunded/<br>(Surplus)<br>AAL<br>(UAAL) | Annual<br>Covered<br>Payroll | UALL as a<br>% of<br>Covered<br>Payroll |
|--------------------------------|---------------------------------|-------------------------------|------------|--|------------------------------|---|
| July 1, 2022                   | \$ 9,342,817                    | \$                            | 11,553,398 | \$ 2,210,581   | \$ 3,382,725                 | 65.35%                                  |
| July 1, 2021                   | 8,743,087                       |                               | 11,238,029 | 2,494,942  | 3,415,634                    | 73.04%                                  |
| July 1, 2020                   | 8,165,055                       |                               | 10,681,887 | 2,516,832  | 3,034,938                    | 82.93%                                  |
| July 1, 2019                   | 7,803,833                       |                               | 9,679,470  | 1,875,637  | 3,078,191                    | 60.93%                                  |
| July 1, 2018                   | 7,390,130                       |                               | 8,945,217  | 1,555,087  | 3,162,002                    | 49.18%                                  |

#### Insurance coverage-

The City is exposed to various risks of losses related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The City purchases commercial insurance from Travelers Insurance for its risk related to the above losses. The risks covered by commercial insurance include general liability, errors and omissions, and property and casualty losses, with a minor deductible payable by the City.

| Туре                                   | Ar   | nount in Force |                  |           |
|--|--|----------------|------------------|-----------|
| Property                               |  |                |                  |           |
| Buildings & Business Personal Property | \$   | 24,170,969     |                  |           |
| Electronic Data Processing Equipment   | \$   | 50,000         |                  |           |
| Business Income and Extra Expense      | \$   | 750,000        |                  |           |
| Contractor's Equipment                 | \$   | 905,052        |                  |           |
| Automobile ACV                         | 83 Units and 2 trailers/\$1,000 deductible |                |                  |           |
|  |  |                |                  |           |
|  |  | Limits of      | Liabilit         | у         |
| Туре                                   | Ea   | ch Occurrence  | Annual Aggregate |           |
| Casualty                               |  |                |                  |           |
| Commercial General Liability           | \$   | 1,000,000      | \$               | 3,000,000 |
| Law Enforcement                        | \$   | 1,000,000      | \$               | 3,000,000 |
| Public Entity Employment Related       |  |                |                  |           |
| Practices liability                    | \$   | 1,000,000      | \$               | 3,000,000 |
| Public Entity Management Liability     | \$   | 1,000,000      | \$               | 3,000,000 |
| Automobile Liability                   | \$   | -              | \$               | 1,000,000 |
| Employee Benefits Liability            | \$   | 1,000,000      | \$               | 3,000,000 |
| Cyber Coverage                         | \$   | 1,000,000      | \$               | 3,000,000 |

| Excess Liability | \$<br>5,000,000 \$ | 5,000,000 |
|------------------|--------------------|-----------|
| Crime            |                    |           |
| Employee Theft   | \$<br>25,000       |           |
| Excess Theft     | \$<br>3,000,000    |           |

Settled claims have not exceeded coverage for the past three fiscal years. The City pays unemployment claims to the Georgia Department of Labor on a reimbursement basis. Liabilities for such claims are immaterial and are not accrued.

The City also manages its risk of loss related to injuries to employees through the purchase of Key Risk Insurance Co. workers' compensation insurance. Payment of eligible claims is based on statutory requirements and the City has no deductible in connection with claims paid.

#### Industry and employment-

Catoosa County - Largest Employers - Set forth below are the largest employers located in Catoosa County as of Fourth Quarter, 2022 and their type of service. There can be no assurance that any employer listed below will continue to operate at such level. No independent investigation has been made of, and no representation can be made as to, the stability or financial condition of the companies listed.

| Employer                            | Type of Business |
|-------------------------------------|------------------|
| Costco Wholesale                    | Retail           |
| Five Star Food Service              | Restaurant/Food  |
| Food City                           | Restaurant/Food  |
| Lake Winnepesaukah Amusements, Inc. | Entertainment    |
| Lowe's Home Centers, Inc.           | Retail           |
| Propex Operating Company, Inc.      | Manufacturing    |
| Publix Super Market, Inc.           | Retail           |
| Shaw Industries Group, Inc.         | Manufacturing    |
| Home Depot                          | Retail           |
| Walmart                             | Retail           |

Source: Georgia Department of Labor

Represents employment covered by unemployment insurance, excluding all government agencies except correctional institutions, state and local hospitals, state colleges, and universities. Employers are listed alphabetically by area, not by the number of employees.

Chattanooga, TN-GA Metro Statistical Area – Largest Employers - Set forth below are the largest employers located in the MSA, their type of service, and their approximate number of employees. There can be no assurance that any employer listed below will continue employment at the level stated. No independent investigation has been made of, and no representation can be made as to, the stability or financial condition of the companies listed.

| Employer                                | Type of Business         | Employees |
|---|--------------------------|-----------|
| Hamilton County Department of Education | School System            | 6,341     |
| Erlanger Health System                  | Health Care              | 6,066     |
| BlueCross BlueShield of TN              | Health Care Financing    | 4,794     |
| Volkswagen Chattanooga Operations, LLC  | Auto Manufacturing       | 4,668     |
| CHI Memorial Healthcare Systems         | Health Care              | 4,624     |
| Amazon.com Services                     | Distrbution Center       | 3,991     |
| Tennessee Valley Authority              | Utility-Electric Service | 3,747     |
| McKee Foods Corporation                 | Mfr. Cakes & Cookies     | 3,382     |
| Unum Group                              | Insurance                | 2,872     |

Source: Chattanooga Chamber of Commerce website, www.chattanoogachamber.com, as of December 31, 2022.

Economic sector distribution-

The following table shows the annual average percentage of persons who worked in each major sector of the local economy in Catoosa County for the third quarter of 2022. Figures are based on employees covered under the State unemployment insurance program.

|  | Employment       |
|--|------------------|
|  | Distribution 3rd |
| Industry   | Quarter 2022     |
| Agriculture, Forestry, Fishing, and Hunting      | 0.2              |
| Construction                                     | 4.6              |
| Manufacturing                                    | 6.0              |
| Wholesale Trade                                  | 2.7              |
| Retail Trade                                     | 10.9             |
| Transportation and Warehousing                   | 2.0              |
| Information                                      | 0.3              |
| Finance and Insurance                            | 3.6              |
| Real Estate and Rental and Leasing               | 1.9              |
| Professional, Scientific, and Technical Services | 1.7              |
| Management of Companies and Enterprises          | 0.4              |
| Admin, Support, Waste Mgmt., Remediation         | 1.4              |
| Education Services                               | *                |
| Health Care and Social Assistance                | 9.8              |
| Arts, Entertainment, and Recreation              | 1.9              |
| Accommodation and Food Services                  | 13.7             |
| Other Services and Industries                    | 3.5              |
| Federal, State, and Local Government             | 16.8             |
| Total  | <u>100</u> %     |

Source: State of Georgia, Department of Labor, Labor Information Systems. Data represents jobs that are covered by unemployment insurance laws.

\* Denotes confidential data relating to individual employers and cannot be released.

Civilian employment statistics of Catoosa County-

Employment includes nonagricultural wage and salary employment, self-employed, unpaid family and private household workers, and agricultural workers. Persons in labor disputes are counted as employed. The use of rounded data does not imply that the numbers are exact. U.S. estimates are unadjusted.

|                          | 2018   | 2019   | 2020   | 2021   | 2022   |
|--------------------------|--------|--------|--------|--------|--------|
| Employment               | 32,471 | 32,279 | 31,900 | 32,551 | 33,065 |
| Unemployment             | 1,112  | 902    | 1,132  | 906    | 969    |
| Total                    | 33,583 | 33,181 | 33,032 | 33,457 | 34,034 |
| County Unemployment Rate | 3.3%   | 2.7%   | 3.4%   | 2.6%   | 2.8%   |
| State Unemployment Rate  | 3.8%   | 3.2%   | 5.6%   | 3.3%   | 3.3%   |
| U.S. Unemployment Rate   | 3.9%   | 3.5%   | 6.7%   | 3.9%   | 3.9%   |

Source: State of Georgia, Department of Labor, Labor Information Systems, and U.S. Department of Labor, Bureau of Labor Statistics.

County Special Purpose Local Option Sales Tax-

From time to time, the City is a party to intergovernmental agreements that entitle it to receive a portion of a one percent special purpose county sales and use tax ("SPLOST") that is imposed from time to time in Catoosa County and Walker County pursuant to Title 48, Chapter 8, Article 110 of the Official Code of Georgia Annotated, as amended. The City has been a party to previous SPLOST intergovernmental agreements with Catoosa County dated February 12, 1998, April 7, 2003, June 17, 2008, February 11, 2013, and May 22, 2018. The City has been a party to SPLOST intergovernmental agreements with Walker County dated April 27, 1993, January 1, 1998, September 30, 2003, May 1, 2008, September 5, 2013, and February 10, 2020. SPLOST revenues must be used for capital outlay projects that are described in the intergovernmental agreements.

On May 22, 2018, the City entered the current intergovernmental agreement with Catoosa County, the City of Ringgold, and the Catoosa Utility District Authority (the "2019 SPLOST Agreement"), which agreement anticipates the County raising \$60,000,000 in SPLOST proceeds over a five-year period beginning July 1, 2019, with approximately \$7,800,000 (13%) being apportioned to the City as its share. The 2019 SPLOST Agreement listed the following projects for the City as related to the System:

Construction, replacement, improvement and expansion of capital outlay projects in the City of Fort Oglethorpe for sewer, street, storm water, water or other capital outlay projects, as well as appurtenances thereto; motor vehicles and equipment for fire, police, public works and code enforcement; acquisition, construction improvement and expansion of buildings, grounds and renovations; Global Information Systems work stations, including software and mapping; construction, improvement and expansion of West Chickamauga Creek sewer interceptor system; recreation improvements and enhancements; downtown enhancements, including sidewalks, construction, replacement, and renovation of public buildings and structures; land and equipment acquisitions including communications equipment; legal services, engineering studies, and services for design and construction of such improvements and projects as well as easement and land acquisition for the benefit of the citizens of Catoosa County in the projected goal amount of \$7,800,000.

#### County Special Purpose Local Option Sales Tax- (continued)

The 2019 SPLOST Agreement also provides that the City's portion of projected SPLOST proceeds may also be used towards retiring the Series 2014 Bonds and bonds that refund the 2014 Bonds, such as the 2019 Bonds. If more than \$60,000,000 is collected pursuant to the SPLOST, the City will be allocated an amount equal to 13% of the SPLOST revenue collections above \$60,000,000. Any such additional revenue must be used by the City for the purposes described above.

The 2019 SPLOST Agreement also provides \$5,200,000 to the City of Fort Oglethorpe to address sewer projects within Catoosa County.

Special local option sales tax -

Although SPLOST proceeds are not directly pledged for the payment of the Bonds, the City intends to utilize SPLOST revenues collected pursuant to the 2019 SPLOST Agreement, together with revenues of the System to pay the principal and interest associated with the Bonds.

The following table shows the history of SPLOST revenue collected by the City:

| Month     | 2018            | <br>2019        | <br>2020        | <br>2021        | <br>2022        |
|-----------|-----------------|-----------------|-----------------|-----------------|-----------------|
| January   | \$<br>114,733   | \$<br>120,977   | \$<br>139,828   | \$<br>155,391   | \$<br>173,249   |
| February  | 91,592          | 104,404         | 113,623         | 135,314         | 145,232         |
| March     | 85,662          | 99,888          | 120,795         | 126,372         | 147,754         |
| April     | 111,906         | 114,731         | 124,628         | 160,341         | 170,871         |
| May       | 100,029         | 114,306         | 125,101         | 152,291         | 166,969         |
| June      | 106,376         | 115,885         | 142,684         | 153,045         | 175,247         |
| July      | 109,538         | 116,046         | 134,442         | 155,006         | 179,249         |
| August    | 107,612         | 123,421         | 130,823         | 152,997         | 175,607         |
| September | 106,186         | 127,353         | 278,905         | 150,665         | 168,447         |
| October   | 103,520         | 125,866         | 131,050         | 148,232         | 171,788         |
| November  | 110,714         | 124,414         | 155,956         | 151,185         | 168,250         |
| December  | 109,801         | <br>127,298     | <br>134,979     | <br>163,376     | <br>171,891     |
|           | \$<br>1,257,669 | \$<br>1,414,589 | \$<br>1,732,814 | \$<br>1,804,215 | \$<br>2,014,554 |

#### Special Local Option Sales Tax Monthly Collection History Fiscal Years Ended December 31

INTERNAL CONTROL AND COMPLIANCE SECTION



#### INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Mayor and City Council City of Fort Oglethorpe, Georgia

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Fort Oglethorpe, Georgia as of and for the year ended December 31, 2022, and the related notes to the financial statements, which collectively comprise the City of Fort Oglethorpe, Georgia's basic financial statements, and have issued our report thereon dated June 30, 2023.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the City of Fort Oglethorpe, Georgia's internal control over financial reporting (internal control) as a basis for designing the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City of Fort Oglethorpe, Georgia's internal control. Accordingly, we do not express an opinion on the effectiveness of the City of Fort Oglethorpe, Georgia's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

#### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City of Fort Oglethorpe, Georgia's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. The report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Estes & Walcott

Dalton, Georgia June 30, 2023

#### CITY OF FORT OGLETHORPE, GEORGIA SCHEDULE OF FINDINGS AND RESPONSES DECEMBER 31, 2022

#### FINANCIAL STATEMENT AUDIT

Prior Year Findings

2021-001 Inadequate Controls Over Permits (Original Finding 2020-001)

Condition-

Audit tests revealed inadequate controls surrounding the permits process. Audit tests revealed a break in the numbering sequence for permits and duplicate permit numbers.

Current status-No similar findings were noted in the current year.

2022-002 Purchasing policy

Condition-Audit tests identified a purchase that violated the City's purchasing policies and was approved after services were rendered to the City.

Current status-No similar findings were noted in the current year.

2022-003 Property records

Condition-

Audit tests revealed that the City did not properly dispose of land as part of a real estate transaction performed during the year and they do not have a detailed listing of property they own.

Current status-No similar findings were noted in the current year.

2022-004 Inadequate Controls Over Court Fines

Condition-Audit procedures revealed that clerks in the Clerk of Court office have the ability to change fines at any time in their software.

Current status-No similar findings were noted in the current year.

### SPECIAL LOCAL OPTION SALES TAX

ESTES & WALCOTT CERTIFIED PUBLIC ACCOUNTANTS-

## INDEPENDENT AUDITOR'S REPORT ON SPECIAL 1 PERCENT SALES AND USE TAX

To the Mayor and City Council City of Fort Oglethorpe, Georgia

We have audited, in accordance with auditing standards generally accepted in the United States of America, the financial statements of the City of Fort Oglethorpe, Georgia for the year ended December 31, 2022, and have issued our report thereon dated June 30, 2023. We have also audited the accompanying schedule of the City's projects constructed with special local option sales tax funds, for the year ended December 31, 2022. This schedule is the responsibility of the management of the City. Our responsibility is to express an opinion on the schedule based on our audit.

Specific projects allowed to be expended with Catoosa County funds have been identified in resolutions dated February 6, 2018, which approved the intergovernmental agreements allowing the imposition of the special sales and use tax authorized by Section 48-8-110 OCGA. Specific projects allowed to be expended with Walker County funds have been identified in intergovernmental agreements dated October 1, 2008, and August 1, 2013 which approved the imposition of the special sales and use tax authorized by Section 48-8-110 OCGA.

We conducted our audit of the schedule in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the schedule of the City's projects constructed with special local option sales tax funds are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the schedule. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall presentation of the schedule. We believe that our audit provides a reasonable basis for our opinion.

In our opinion, the schedule of the City's projects constructed with special local option sales tax funds, as referred to above, presents fairly, in all material respects, the amounts of projects constructed with proceeds from the City's allocation of special local option sales tax for the year ended December 31, 2022, on the modified accrual basis of accounting, in conformity with accounting principles generally accepted in the United States of America.

This report is intended solely for the information and use of the Mayor, City Council, management, others within the organization, and state regulatory agencies and is not intended to be and should not be used by anyone other than these specified parties.

Estes & Walcott

Dalton, Georgia June 30, 2023

#### CITY OF FORT OGLETHORPE, GEORGIA SCHEDULE OF PROJECTS CONSTRUCTED WITH SPECIAL SALES TAX PROCEEDS FOR THE YEAR ENDED DECEMBER 31, 2022

|  | Original       | Current             | Expenditures        |                     |              | Percentage | Cumulative |
|--|----------------|---------------------|---------------------|---------------------|--------------|------------|------------|
|  | Estimated      | Estimated           | Prior               | Current             |              | Of         | Other      |
| Project  | Cost           | Cost                | Years               | Year                | Total        | Completion | Funding    |
|  |                |                     |                     |                     |              |            |            |
| Catoosa County   |                |                     |                     |                     |              |            |            |
| 2019 Cycle   |                |                     |                     |                     |              |            |            |
| Debt reduction sewer bonds   | \$ 2,728,125   | \$ 2,728,125        | \$ 1,107,500        | \$ 526,250          | \$ 1,633,750 | 60%        | \$ -       |
| Capital improvements   | 2,891,875      | 2,891,875           | 1,034,988           | 315,964             | 1,350,952    | 47%        | 504,826    |
| Vehicles   | 500,000        | 500,000             | 525,060             | 76,051              | 601,111      | 120%       | -          |
| Equipment  | 180,000        | 180,000             | 149,669             | 260,899             | 410,568      | 228%       | -          |
| Sewer projects   | 1,500,000      | 1,500,000           | -                   | 860,723             | 860,723      | 57%        | -          |
| <u>Walker County</u><br>2008 Cycle<br>Street, bridge, and sidewalk<br>improvements, equipment,<br>and other capital projects | 148,500        | 175,672             | 75,590              | -                   | 75,590       | 43%        | -          |
| Public safety equipment  | -              | 20,748              | 20,748              | -                   | 20,748       | 100%       | -          |
| 2013 Cycle<br>Street, bridge, and sidewalk<br>improvements, equipment,<br>and other capital projects                         | 74,871         | 74,871              | 79,668              |                     | 79,668       | 100%       | 4,995      |
|  | \$ 8,023,371   | <u>\$ 8,071,291</u> | <u>\$ 2,993,223</u> | <u>\$ 2,039,887</u> | \$ 5,033,110 |            |            |
| Reconciliation of current year   | r expenditures |                     |                     |                     |              |            |            |

| Reconcination of current year expenditures |              |
|--|--------------|
| Total capital projects expenditures        | \$ 1,450,566 |
| Capital projects for water and sewer fund  | 589,321      |
|  | \$ 2,039,887 |



#### INDEPENDENT AUDITOR'S REPORT ON SPECIAL 1 PERCENT TRANSPORTATION SALES AND USE TAX

To the Mayor and City Council City of Fort Oglethorpe, Georgia

We have audited, in accordance with auditing standards generally accepted in the United States of America, the financial statements of the City of Fort Oglethorpe, Georgia for the year ended December 31, 2022, and have issued our report thereon dated June 30, 2023. We have also audited the accompanying schedule of the City's projects constructed with transportation special local option sales tax funds, for the year ended December 31, 2022. This schedule is the responsibility of the management of the City. Our responsibility is to express an opinion on the schedule based on our audit.

Specific projects allowed to be expended with Walker County funds have been identified in a resolution dated August 24, 2017, which approved the intergovernmental agreements allowing the imposition of the transportation special sales and use tax authorized by Section 48-8-110 OCGA.

We conducted our audit of the schedule in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the schedule of the City's projects constructed with transportation special local option sales tax funds are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the schedule. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall presentation of the schedule. We believe that our audit provides a reasonable basis for our opinion.

In our opinion, the schedule of the City's projects constructed with transportation special local option sales tax funds, as referred to above, presents fairly, in all material respects, the amounts of projects constructed with proceeds from the City's allocation of transportation special local option sales tax for the year ended December 31, 2022, on the modified accrual basis of accounting, in conformity with accounting principles generally accepted in the United States of America.

This report is intended solely for the information and use of the Mayor, City Council, management, others within the organization, and state regulatory agencies and is not intended to be and should not be used by anyone other than these specified parties.

Estes & Walcott

Dalton, Georgia June 30, 2023

#### CITY OF FORT OGLETHORPE, GEORGIA SCHEDULE OF PROJECTS CONSTRUCTED WITH TRANSPORTATION SPECIAL SALES TAX PROCEEDS FOR THE YEAR ENDED DECEMBER 31, 2022

|                                    | Original         |           | Expenditures |           |                  |  |  |
|------------------------------------|------------------|-----------|--------------|-----------|------------------|--|--|
| Desised                            | Estimated        | Prior     | Current      | Total     | Of<br>Completion |  |  |
| Project                            | Cost             | Y ears    | Years Year   |           | Completion       |  |  |
| <u>Walker County</u><br>2018 Cycle |                  |           |              |           |                  |  |  |
| Paving streets                     | <u>\$ 97,500</u> | <u>\$</u> | <u>\$ -</u>  | <u>\$</u> | 0%               |  |  |
|                                    | <u>\$ 97,500</u> | <u>\$</u> | <u>\$</u>    | <u>\$</u> |                  |  |  |